

**SANDY SPRINGS, GEORGIA**

**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

**FOR YEAR ENDED JUNE 30, 2011**





**CITY OF SANDY SPRINGS, GEORGIA  
COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

**FOR YEAR ENDED JUNE 30, 2011**

**PREPARED BY:  
FINANCE DEPARTMENT**

**SUBMITTED BY:  
JOHN F. McDONOUGH  
CITY MANAGER**

**CITY OF SANDY SPRINGS, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED JUNE 30, 2011**

**Prepared by:**  
**Finance Department**

**Submitted by:**  
**John F. McDonough**  
**City Manager**

**CITY OF SANDY SPRINGS, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
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# INTRODUCTORY SECTION



March 15, 2012

Honorable Eva Galambos, Mayor,  
Members of the City Council, and  
Citizens of Sandy Springs, Georgia

Ladies and Gentlemen:

The Comprehensive Annual Financial Report of the City of Sandy Springs, Georgia, for the fiscal year ended June 30, 2011 is submitted herewith. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with City management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects, and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the City of Sandy Springs. The report has been prepared in accordance with generally accepted accounting principles. All disclosures necessary to enable an interested reader to gain an understanding of the government's financial activities have been included.

The City's financial statements have been audited by Mauldin & Jenkins, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Sandy Springs for the fiscal year ended June 30, 2011 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based on the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Sandy Springs' financial statements for the fiscal year ended June 30, 2011 are fairly presented in conformity with Generally Accepted Accounting Principles (GAAP). The independent auditors report is presented as the first component of the financial section of the report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

## **PROFILE OF THE GOVERNMENT**

Sandy Springs was incorporated in December of 2005 after overcoming a 30 year struggle for independence. Located just north of the City of Atlanta, Sandy Springs is a demographically diverse community and covers a 38 square mile area in north Fulton County, Georgia. Sandy Springs is the second largest city in the metropolitan Atlanta area and is the sixth largest city in the State of Georgia, serving a population of 93,853. In 2010, the City's population was 65% White, 20% Black and 14.2% Hispanic. Sandy Springs is home to one of the largest business districts in the state and is proud to host the largest suburban building in the United States, the 570-foot Concourse Towers. Twenty-two miles of shoreline from the Chattahoochee River are located within the jurisdiction, creating a unique recreational opportunity in a metropolitan setting.



Policy making and legislative authority of the government is vested in the mayor and six council members, who are elected for four-year terms. Each of the council members is elected by district and the mayor is elected at-large by popular vote. The mayor and council members serve until their successors are qualified and certified. Terms of office begin at the certification of the election and swearing into office. Elections are held every four years. The Mayor appoints, subject to confirmation by the council, a City Manager to carry out the administrative operations of the government. The City is empowered to levy a property tax on both real and personal property located within its boundaries and is qualified to levy all other taxes granted to municipalities within the State of Georgia.

The City operates under a council/manager form of government, where the Council is the legislative authority and the Mayor possesses all of the executive powers granted to the government under the constitution and laws of the State of Georgia and the City of Sandy Springs charter. The City Manager maintains all of the administrative powers granted to the government under the constitution and laws of the State of Georgia and the City's charter.

Deploying a non-traditional approach to government services, the City operates as one of the largest public-private partnerships in the country. The City provides a full range of services including police and fire protection; the construction and maintenance of highways, streets, and other infrastructure; and recreational and cultural activities. All services outside of public safety and top City staff are outsourced. Sanitation services are provided through relationships with private carriers. Water and sewer services are delivered to residential and commercial properties by the City of Atlanta and Fulton County. The City created a legally separate entity, the City of Sandy Springs Public Facilities Authority (the "Authority"), to assist with the leasing and multi-year contracting of capital facilities. Financial information for the Authority has not been included within this document since the Authority has been inactive to date. The Sandy Springs Hospitality Board is a component unit of the City and functions as the tourism and marketing arm of the government. In addition, the City has a joint venture with the City of Johns Creek for Emergency 911 services through the Chattahoochee River E911 Authority.

The annual budget serves as the foundation for the City's financial plan and assists in the control of the financial stability and health of the government. The Mayor and Council are required to adopt a final budget no later than the close of the fiscal year. The budget is prepared by fund, function, and department. Since Fiscal Year 2007, the budgeting process included performance management initiatives. Amounts in this budget may be re-allocated within funds by approval of the City Manager as long as the total budgeted amounts do not exceed these appropriations by fund.

## **LOCAL ECONOMY**

While the City's residential population is 93,853, the daytime population swells to more than 200,000, due to the concentration of major corporations and businesses. Sandy Springs is home to several Fortune 500 companies, including United Parcel Service (UPS), Cox Enterprises, Newell Rubbermaid, Havertys Furniture Companies, Spectrum Brands, Mirant, and Mueller Water Products. The City's commercial properties comprise over 45% of the total tax digest by property value, ensuring a strong economic environment for the government. The City is home to more than 40% of the available hospital beds in the metropolitan Atlanta area and is proud to be the home of Northside Hospital, Saint Joseph's Hospital and Children's Healthcare of Atlanta.

This past year, there were 45,309 households in the City. The average household size was 2.23 people. Median household income was \$76,378 and per capita income was \$52,561. Median home value was \$328,624 and median



age was 34.8 years. 80.6% of the Sandy Springs residents are white collar workers, 12.6% are in service careers and 6.8% are blue collar workers.

In 2010, Sandy Springs was named by Forbes.com as one of America's top 25 towns to live well. The study considered factors including employment rates, quality of life, weather, natural beauty, concentration of businesses and the school systems. It was also rated the 9th most affluent city by Portfolio.com. In 2011, Sandy Springs was named a Heart Safe Community and received an ISO Class III rating, putting them in the top 5% of the country. The City's Part I Crime Rates decreased for the 6th year in a row.

## **NATIONAL ECONOMY**

Despite unprecedented government spending to encourage state and local governments to create more jobs, the unemployment rate for 2011 was 8.9%, city-wide was 8.3%. The monetary crisis around the globe is having a trickle-down effect on all economies, including the United States. Due to the tremendous debt the country is holding recovery from this recession will take several years. The three-year decline in home prices was a national phenomenon. In fact, according to the S&P/Case-Shiller Home Price Indices, there was a 19-month period between April 2008 and October 2009 when home prices in all 20 Metropolitan Statistical Areas (MSAs) were falling, as measured on a year-over-year basis. As of October 2010, 16 of the 20 metro areas were still declining on an annual basis. Atlanta hit its lowest levels since home prices started to fall in 2006 and 2007, meaning that average home prices in that market had fallen beyond the recent lows seen in most other markets in the spring of 2009. Housing Starts went from historic highs to historic lows in the space of three years, without any real improvement in 2009 and 2010.

## **LONG TERM FINANCIAL PLANNING**

As detailed within the following financial statements, the City's policy is to maintain a minimum unassigned General Fund balance reserve of 25% of the subsequent year's budgeted expenditures and outgoing transfers. Excess fund balances over reserve requirements will be used in subsequent periods for pay-as-you-go capital projects and one-time non-recurring expenditures.

As part of the financial strategic plan, the government is committed to a consistent millage rate for property taxes, to facilitate the provision of city services. The City's operating millage rate of 4.731 mills is statutorily set and cannot be increased without a public referendum. In addition, when residential property is reassessed, if a homeowner has filed for the proper homestead exemption, the assessment cannot be raised more than 3% (or the rate of inflation) in any one year for those property owners with the homestead exemptions, the Sandy Springs property tax can only rise 3% for homeowners.

# *Finance*

Despite the negative impacts to the U.S. economy, Sandy Springs continues to enjoy a strong financial outlook. The City is expected to continue developing as an economic hub and preferred location for business and residential investment. Through planned growth and suitable expansion consistent with existing zoning, the governing body approved several distinctive commercial developments during Fiscal Year 2011. Additionally, the commercial community continues to experience significant re-development through builders and investors developing mixed use areas.

## **MAJOR INITIATIVES FOR THIS YEAR**

### **Heritage Bluestone Building**

The City committed \$1,825,000 for the design and construction to renovate the basement level of the Heritage Bluestone facility. During the Fiscal Year, construction began on the build out of the project.

### **Lost Corners Preserve**

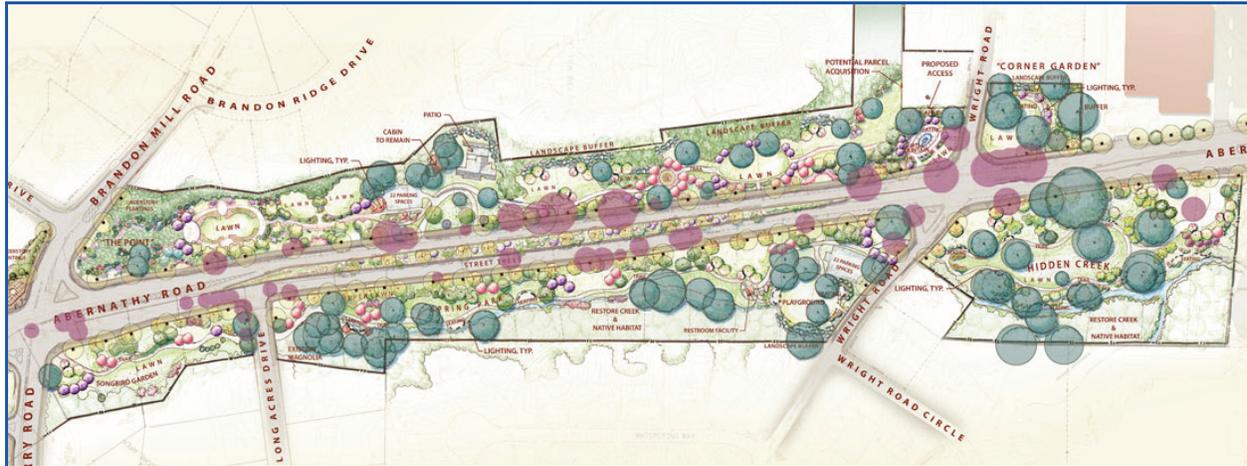
The master plan for this green space park was started by hiring consultants and architects and getting feedback through community meetings. The City is currently working on a survey recommendation for hiking trails, the eradication of invasive plants and improving plant inventory.

### **Abernathy Greenway Park Phase III**

Construction continued on this linear park in central Sandy Springs, including grading, drainage, landscaping, relocation of utilities, construction of multi-use paths, lighting, and perimeter fencing. Hardscapes at the west and east entrances are currently under construction. Bidding on Phase IV begins March 2012.



*Finance*



Abernathy Linear Park

## INITIATIVES FOR FUTURE YEARS

### Continued Construction on Park Facilities

Construction on some of the parks mentioned above continues. The City committed an additional \$600,000 for park improvements in the 2012 budget.

### Acquisitions of Property

The City currently leases office space for general operations and public safety. In 2011, the City's police department joined City Hall and relocated from Barfield Road.

### Public Works Facilities

\$5.7 million was included in the 2012 capital budget for infrastructure improvements to roads, bridges, storm water drainage, sidewalks, intersections and traffic management. Specifically, the City continues to work on the widening of the I-285 Bridge on Roswell Road, widening of Johnson Ferry Road and Abernathy Road, various streetscape projects. The City currently has over 30 capital projects in various stages of construction and planning.

## FINANCIAL POLICIES

In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: 1) the safety of assets against loss from unauthorized use or disposition; and 2) the reliability of financial records for preparing financial statements in conformity with generally accepted accounting principles. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived; and 2) the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework.

*Finance*



**Single Audit.** As a recipient of federal and state financial assistance, the City also is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation for weaknesses by management and internal staff.

As part of the City's annual single audit, required in conformity with provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget Circular A-133, Audits of State and Local Governments and Nonprofit Organizations, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs as well as to determine that the City has complied with applicable laws and regulations.

**Budgetary Controls.** The City maintains budgetary controls to ensure compliance with legal provisions of the annual appropriated budget approved by the City Council. Activities of the general fund and special revenue fund are included in the annual appropriated budget. The official level of city budget control (the level on which expenditures may not legally exceed appropriations) for each legally adopted annual operating budget is the department level within each fund. Administrative transfers of appropriations within a department may be authorized by the City Manager to meet unforeseen needs. Transfers of appropriations between departments or functions within a fund are reviewed with the City Council prior to approval. The City's budget procedures, together with such procedures for discretely presented component units, are more fully explained in the accompanying notes to the financial statements. The City maintains an encumbrance accounting system as one means of accomplishing budgetary control. Encumbered amounts at year end are carried forward to the ensuing year's budget on a case by case basis.

## OTHER INFORMATION

**Awards and Achievements.** The Government Finance Officers' Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Sandy Springs for its comprehensive annual financial report for the fiscal year ended June 30, 2010. This was the fifth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for only of one year. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

# Finance



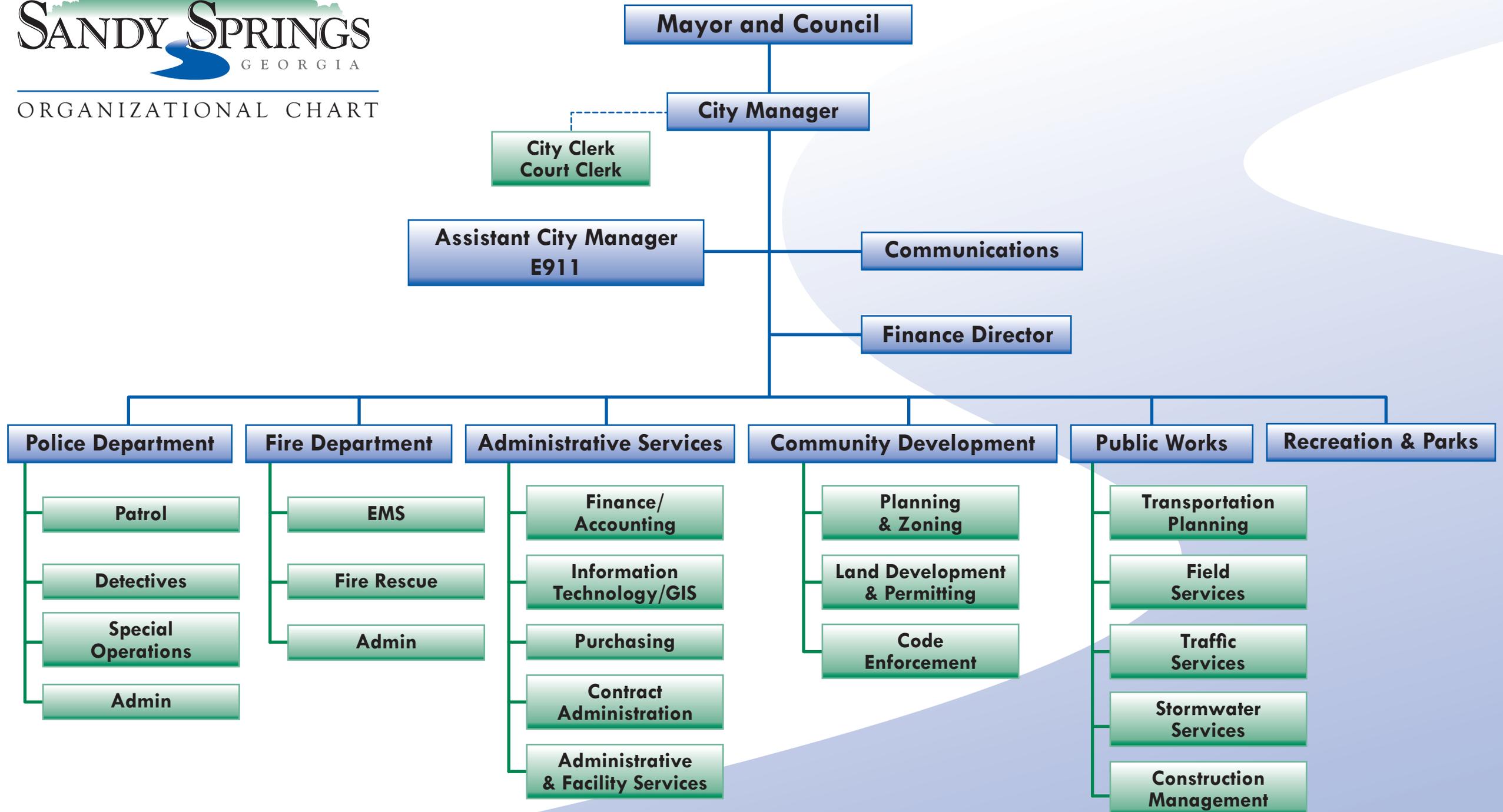
**Acknowledgments.** The preparation of the report could not have been accomplished without the efficient and dedicated efforts of the staff of the Finance Department, the auditors for the City and its component unit, and the cooperation of City staff in various departments. My sincere appreciation is extended to each individual for the contributions made in the preparation of this report.

Respectfully submitted,

A handwritten signature in black ink, which appears to read "John McDonough".

John McDonough  
City Manager

ORGANIZATIONAL CHART

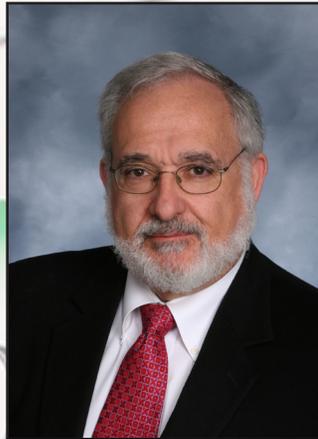


# Mayor and City Council

Elected officials and manager as of June 30, 2011



**Mayor  
Eva Galambos**



**Councilmember  
Tibby DeJulio**



**Councilmember  
Dianne Fries**



**Councilmember  
John Paulson**



**Councilmember  
Gabriel Sterling**



**Councilmember  
Karen McEnerney**



**Councilmember  
Chip Collins**



**City Manager  
John McDonough**



# City of Sandy Springs, Georgia

Listing of principal officials



## Finance Director

*Karen Ellis*

## City Clerk

*Michael Casey*

## Court Clerk

*Vacant*

## Police Chief

*Terry Sult*

## Fire Chief

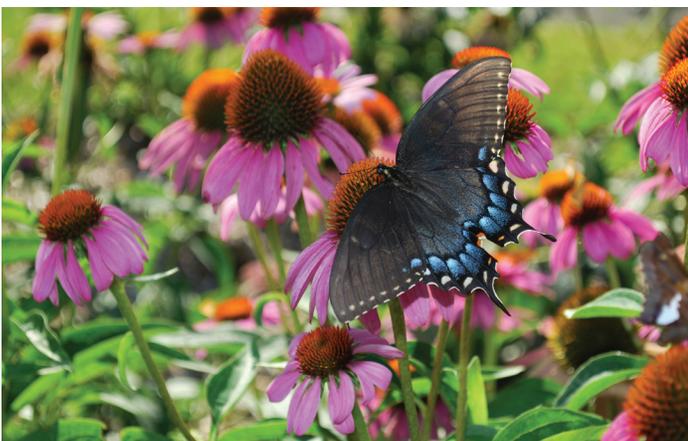
*Jack McElfish*

## City Attorney

*Wendell Willard*

## City Auditors

*Mauldin & Jenkins, LLC*



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Sandy Springs  
Georgia

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



*Linda C. Dandson*

President

*Jeffrey R. Emer*

Executive Director



# FINANCIAL SECTION



## INDEPENDENT AUDITOR'S REPORT

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**The Honorable Mayor and Members  
of the City Council of the  
City of Sandy Springs, Georgia**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the **City of Sandy Springs, Georgia**, as of and for the year ended June 30, 2011, which collectively comprise the City of Sandy Springs, Georgia's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Sandy Springs, Georgia's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Sandy Springs, Georgia as of June 30, 2011, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1, the City of Sandy Springs, Georgia implemented Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as of July 1, 2010.

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In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2012, on our consideration of the City of Sandy Springs, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4-13 and 40-42 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Sandy Springs, Georgia's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

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Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Sandy Springs, Georgia's basic financial statements. The introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

*Mauldin & Jenkins, LLC*

Atlanta, Georgia  
March 15, 2012

# CITY OF SANDY SPRINGS, GEORGIA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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As management of the City of Sandy Springs (City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2011. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report.

### **Financial Highlights**

- The assets of the City exceeded its liabilities at the close of the fiscal year by \$208,571,218 (total net assets), which represents an increase of \$13,298,914 from the prior year. Of the total net assets, \$55,282,364 (unrestricted net assets) is available to meet the ongoing obligations of the government.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$50,047,568. This represents an increase of \$591,338 over the prior year in spite of a severe recession.
- Total governmental revenues were \$89,655,006, a decrease of \$5,716,719 or 6% from the prior year.
- Total governmental expenditures were \$90,564,582 a decrease of \$850,993 or 1% from the prior year.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal years (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements report functions of the City that are principally supported by taxes (governmental activities). The governmental activities of the City include general government, judicial, public safety, public works, culture and recreation, housing and community development.

The government-wide financial statements can be found on pages 14-15 of this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general, capital projects and federal grant funds, which are considered to be major funds.

The City adopts an annual appropriated budget for all its governmental funds. A budgetary comparison statement has been provided for the general fund and each of the special revenue funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 16 through 18 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The City uses an agency fund for the collection and remittance of cash appearance bond related activity for municipal court.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20 through 39 of this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information such as the budgetary comparison schedules as presented on a generally accepted accounting principal basis in this section. These schedules are intended to demonstrate the City's compliance with the legally adopted and amended budgets.

The combining and individual fund statements and schedules, referred to earlier, are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 43 through 52 of this report. Required supplementary information can be found on pages 40 through 42 this report.

### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$208,571,218. This represents a \$13,298,914, or 6.81% increase over last year.

The largest portion of the City's net assets, \$152,866,760, reflects its investment in capital assets (e.g., buildings, machinery and equipment, roadways, sidewalks, culverts, equipment and signals); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Other than a relatively minor amount of net assets that are restricted as to use (\$422,094), the remaining portion of the City's net assets represents unrestricted net assets of \$55,282,364 that is available to meet the ongoing obligations of the government. This amount is 72% of current governmental expenses, a slight increase over the prior year.

The City has current and other assets of \$57,098,937. These assets include \$51,813,008 of cash and cash equivalents. This is an increase of \$154,010, or .27% over the prior year.

The City's capital assets are \$159,138,070 which represents an increase of \$12,435,866, or 8.48% over the prior year as the City continues to invest in infrastructure and recreational improvements.

Long term liabilities increased by \$12,110 or 0.16% from the prior year, as the City continues to payoff capital leases related to the initial acquisitions of automobiles and other public safety equipment for fire and police operations. Additionally, the City entered into a new lease in the current year for \$1,500,000 to purchase equipment as the City realigns its private contractor relationships.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

At the end of the current fiscal year, the City reported positive balances in both net assets categories. The table below summarizes the City's Net Assets for 2011 and 2010.

<b>City of Sandy Spring's Net Assets</b>				
	<b>Governmental Activities</b>		<b>Dollar</b>	
	<b>2011</b>	<b>2010</b>	<b>Increase</b>	<b>Percent</b>
			<b>(Decrease)</b>	
<b>Assets</b>				
Current assets	\$ 57,098,937	\$ 56,944,927	\$ 154,010	0.27 %
Investment in joint venture	6,301,722	5,479,200	822,522	15.01
Capital assets, net of accumulated depreciation	<u>159,138,070</u>	<u>146,702,204</u>	<u>12,435,866</u>	<u>8.48</u>
<b>Total assets</b>	<b><u>222,538,729</u></b>	<b><u>209,126,331</u></b>	<b><u>13,412,398</u></b>	<b><u>6.41</u></b>
<b>Liabilities</b>				
Current liabilities	6,383,844	6,282,470	101,374	1.61
Long-term liabilities	<u>7,583,667</u>	<u>7,571,557</u>	<u>12,110</u>	<u>0.16</u>
<b>Total liabilities</b>	<b><u>13,967,511</u></b>	<b><u>13,854,027</u></b>	<b><u>113,484</u></b>	<b><u>0.82</u></b>
<b>Net assets</b>				
Invested in capital assets, net of related debt	152,866,760	140,819,673	12,047,087	8.55
Restricted	422,094	-	422,094	100.00
Unrestricted	<u>55,282,364</u>	<u>54,452,631</u>	<u>829,733</u>	<u>1.52</u>
<b>Total net assets</b>	<b><u>\$ 208,571,218</u></b>	<b><u>\$ 195,272,304</u></b>	<b><u>\$ 13,298,914</u></b>	<b><u>6.81 %</u></b>

**Governmental activities.** From the inception of Sandy Springs, and continuing through 2009, management focused on acquiring human as well as physical infrastructure for ongoing City activities. Fiscal 2009 and thereafter, the City moved more toward normal operating activities as management focused more on activities which have a direct impact on its citizens such as parks and road improvements.

**Revenues:** Charges for services, which includes fines and forfeitures, E911 telephone service charges and licenses and permits, decreased slightly \$377,919, or 3.82% as a result of local economic conditions. Capital grants and contributions decreased \$925,548 or 23% because of decreases in federal spending. Property taxes have decreased \$1,409,201 or 4.45% as a result of decreased commercial and residential property assessments by Fulton County. Sales and use taxes, Hotel Motel taxes, and franchise taxes were slightly better than prior years. Business taxes have decreased \$2,456,655 or 16.6% as a result of continued weakness in the current economy. Investment earnings have decreased \$133,205 or 44.38% due to the lowering of interest rates by the Federal Reserve.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

**Expenses:** General government expenses remained in line with prior years, decreasing 3.60%. Judicial expenses increased \$1,085,897 or 126.32% due to the City's contractor CH2M Hill increasing expenses at the City's municipal court. Public safety expenses increased \$3,905,906 or 13.56% due to increases in personnel and related increases in supply and support services. Public works expenses have decreased \$6,634,702 or 29.52% due to unusually high expenses in the prior year for capital projects such as road improvements, transportation planning, and maintenance projects and significantly more of the current years expenditures are capitalized and not reflected as a current year expense. Culture and recreation expenses have increased \$2,203,729 or 42.76% which are tied to the opening of new facilities and parks and the creation and expansion of programs. Housing and Development expenses decreased \$3,304,957 or 51.09% as the City's contractor CH2M Hill reduced expenses in this category.

### City of Sandy Spring's Changes in Net Assets

	<u>Governmental Activities</u> <u>2011</u>	<u>2010</u>	<u>Dollar</u> <u>Increase</u> <u>(Decrease)</u>	<u>Percent</u>
Revenues				
Program revenues:				
Charges for services	\$ 9,513,495	\$ 9,891,414	(377,919)	(3.82) %
Operating grants and contributions	251,227	151,796	99,431	65.50
Capital grants and contributions	3,087,167	4,012,715	(925,548)	(23.07)
General revenues:				
Property taxes	30,230,477	31,639,678	(1,409,201)	(4.45)
Sales and use taxes	21,683,618	22,021,114	(337,496)	(1.53)
Hotel/motel taxes	3,536,794	3,322,710	214,084	6.44
Franchise taxes	8,660,869	8,207,816	453,053	5.52
Business taxes	12,371,045	14,827,700	(2,456,655)	(16.57)
Unrestricted investment earnings	166,946	300,151	(133,205)	(44.38)
Miscellaneous revenues	179,935	193,516	(13,581)	(7.02)
Total revenues	<u>89,681,573</u>	<u>94,568,610</u>	<u>(4,887,037)</u>	<u>(5.17)</u>
Expenses				
General government	15,144,396	15,710,228	(565,832)	(3.60)
Judicial	1,945,524	859,627	1,085,897	126.32
Public safety	32,710,740	28,804,834	3,905,906	13.56
Public works	15,837,964	22,472,666	(6,634,702)	(29.52)
Culture and recreation	7,357,811	5,154,082	2,203,729	42.76
Housing and development	3,164,420	6,469,377	(3,304,957)	(51.09)
Interest on long-term debt	221,804	176,855	44,949	25.42
Total expenses	<u>76,382,659</u>	<u>79,647,669</u>	<u>(3,265,010)</u>	<u>(4.10)</u>
Change in net assets	13,298,914	14,920,941	(1,622,027)	(10.87) %
Net asset beginning of year	<u>195,272,304</u>	<u>180,351,363</u>		
Net asset end of year	<u>\$ 208,571,218</u>	<u>\$ 195,272,304</u>		

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental funds.**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. The table below summarizes governmental revenues for 2011 and 2010.

#### City of Sandy Springs Governmental Revenues, Expenditures and Changes in Fund Balances

	<b>Governmental Activities</b>			
	<b>2011</b>	<b>2010</b>	<b>Dollar Increase (Decrease)</b>	<b>Percent</b>
Revenues:				
Taxes	\$ 76,309,783	\$ 80,898,625	\$ (4,588,842)	(5.67) %
Licenses and permits	1,302,189	1,346,983	(44,794)	(3.33)
Intergovernmental revenues	3,417,008	4,155,881	(738,873)	(17.78)
Fines and forfeitures	3,935,918	4,481,207	(545,289)	(12.17)
Charges for services	4,275,388	3,856,201	419,187	10.87
Interest income	166,946	300,151	(133,205)	(44.38)
Other	247,774	332,677	(84,903)	(25.52)
Total revenues	<u>89,655,006</u>	<u>95,371,725</u>	<u>(5,716,719)</u>	<u>(5.99)</u>
Expenditures:				
General government	15,463,566	15,774,609	(311,043)	(1.97)
Public Safety	33,099,211	30,213,605	2,885,606	9.55
Judicial	1,945,524	859,627	1,085,897	126.32
Public Works	27,737,474	22,235,953	5,501,521	24.74
Recreation	7,219,744	13,437,115	(6,217,371)	(46.27)
Housing and Development	3,764,554	6,990,292	(3,225,738)	(46.15)
Debt service	1,334,509	1,904,374	(569,865)	(29.92)
Total expenditures	<u>90,564,582</u>	<u>91,415,575</u>	<u>(850,993)</u>	<u>(0.93)</u>
Excess (deficiency) of revenues over expenditures	(909,576)	3,956,150	(4,865,726)	(122.99)
Proceeds from sale of capital assets	914	7,912	(6,998)	(88.45)
Proceeds from capital lease	1,500,000	-	1,500,000	100.00
Net change in fund balances	591,338	3,964,062	(3,372,724)	(85.08)
Fund balances, beginning of year	<u>49,456,230</u>	<u>45,492,168</u>	<u>3,964,062</u>	<u>8.71</u>
Fund balances, end of year	<u>\$ 50,047,568</u>	<u>\$ 49,456,230</u>	<u>\$ 591,338</u>	<u>1.20 %</u>

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balance of \$50,047,568. Of this balance, \$28,596,869 has been assigned by management to be used for infrastructure and other development projects and \$20,944,346 is considered unassigned and can be used to meet the near term operating needs of the City.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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### ***Governmental funds – continued***

Tax revenues have decreased \$4,588,842 or 5.67% as tax reassessments have reduced the real property tax base. Intergovernmental revenues decreased \$738,873 or 17.78% as federal funding for infrastructure projects continues to decrease. Charges for services increased \$419,187 or 10.87% as E911 revenues continue to grow. Fines and forfeitures decreased \$545,289 or 12.17% because of a shift in focus in Public Safety from ticket issuance to crime prevention.

Public safety expenditures increased \$2,885,606 or 9.55% as a result of increases in personnel and related support and supply expenses. Judicial expenditures increased \$1,085,897 or 126.32% as the City shifted contractual resources to this function. Public works expenditures increased \$5,501,521 or 24.74% as the City continues to upgrade infrastructure including significant expenditures for storm water repair and replacement during the current year. Recreation expenditures decreased \$6,217,371 or 46.27% because the prior year included major capital projects related to upgrades of park facilities. Housing and development expenditures decreased \$3,225,738 or 46.15% as the City reduced operating costs in this category. Debt service expenditures decreased \$569,865 or 29.92% as the City paid off certain capital leases.

### ***General Fund***

The General fund is the chief operating fund of the City. At the end of the current fiscal year, the total fund balance was \$21,454,469, an increase of \$251,112, as management kept expenditures within budget to avoid a reduction in fund balance. As a measure of the liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 31.41% percent of total general fund expenditures. Total General Fund revenues have decreased \$5,771,122 with significant decreases in property taxes as a result of reassessments. Additionally, a significant decrease in business taxes was realized as businesses report lower revenues upon which the much of the business taxes are bases.

General fund expenditures increased \$2,165,004 or 3.36%. General government expenditures have decreased \$1,168,331 or 7.48% as the City reduced contractual expenses in this area. Judicial expenditures increased \$1,085,897 or 126.32% as the City shifted contractual resources to this function. Public works expenditures increased \$3,227,577 or 28.60% as a result of significant repair and maintenance expenditures on storm water infrastructure. Housing and development expenditures decreased \$3,220,543 or 46.11% as the City reduced resources in this function. Debt service expenditures increased \$1,202,788 as capital leases were paid by the General Fund, rather than transferring the resources to a debt service fund for the servicing of the leases and notes.

### ***General Fund Budgetary Highlights***

The General Fund budget versus actual comparison can be found on pages 40 and 41. For fiscal 2011, the City had a favorable budget variance of \$6,145,059. There was a favorable revenue budget variance of \$2,390,996. The City did not reach its revenue projections for Business taxes, Fines and forfeitures, Interest earned and Contributions, which were, respectively, \$397,185, \$730,709, \$233,938 and \$50,000, less than budgeted.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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### ***General Fund Budgetary Highlights - continued***

These shortfalls were more than compensated for by better than expected collections in property taxes, sales taxes and franchise taxes.

The favorable budget variance for all expenditure categories was \$3,794,196 as management reduced expenditures to prepare for unknown future economic conditions.

### ***Federal Grants Fund***

All grants from federal agencies are accounted for in the Federal Grants Fund. At the end of 2011, the Federal Grants fund had zero fund balance, which is an increase over the prior year of \$88,492. Grant revenues for 2011 were \$1,854,326, which is an increase from 2010 revenues of \$588,743 due to increased activity with the CDBG and EECBG programs. Expenditures were \$1,917,787, primarily for the public works function.

### ***Capital Projects Fund***

The capital projects fund accounts for the activities for constructing or obtaining capital assets of the City such as road improvement projects, land acquisitions and improvements, storm-water drainage projects, sidewalk projects and recreation and parks facilities and improvements. At the end of 2011, the fund balance of this fund was \$27,805,276 which represents a slight increase of \$53,862 over the prior year. The City operates on the philosophy that all revenues over and above what is required for operations in the general fund should be transferred for specific projects in the capital projects fund. Therefore, this increase represents amounts that have been allocated toward specific projects but are in various stages of completion. Specifically, the City has allocated money toward property acquisitions that have not yet been completed as of the date of this report.

As stated above, a significant amount of the resources in the capital projects fund are direct transfers from the general fund. In 2011, the general fund contributed \$14,900,001 toward capital projects. Revenues from state and federal transportation funds were \$960,689. Expenditures totaled \$15,859,874: \$1,008,855 for general government projects; \$1,816,270 for public safety projects; \$11,015,369 for public works projects; and \$2,019,380 for culture and recreational.

### **Capital Asset and Debt Administration**

#### ***Capital assets.***

The City's investment in capital assets for its governmental activities as of June 30, 2011, amounts to \$159,138,070 (net of accumulated depreciation). These assets primarily reflect the donation of infrastructure assets at incorporation for roadways, sidewalks, culverts and signals; and the capital investment for police vehicles and other capital related equipment. This brings the City's financial statements fully into compliance with GASB 34 pronouncements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### ***Capital assets - continued***

Additional information on the City's capital assets can be found in note 6 on page 32 of this report.

#### **City of Sandy Spring's Capital Assets (net of depreciation)**

	<b>Governmental Activities</b>	
	<b>2011</b>	<b>2010</b>
Land	\$ 20,461,121	\$ 20,461,121
Construction in progress	36,596,861	32,087,148
Buildings	3,763,863	3,910,726
Improvements	3,650,951	2,935,493
Machinery and equipment	6,746,858	4,481,511
Infrastructure	87,918,416	82,826,205
	<u>\$ 159,138,070</u>	<u>\$ 146,702,204</u>

***Long-term debt.*** At the end of fiscal year 2011, the City had total debt outstanding of \$6,279,890 primarily for police and fire start-up equipment. All debt is backed by the full faith and credit of the City.

Additional information on the City's long-term debt can be found in note 7 on pages 33 and 34 of this report.

### **Economic Factors and Next Year's Budgets and Rates**

All of these factors were considered in preparing the City's budget for the 2012 fiscal year.

- Sustainability of existing services – the City has deployed a philosophy of budgetary evaluation which reviews the needs of the City to the standard which realizes that services and associated costs should not be appropriated if they are not justified as long-term goals of the organization. This philosophy is solidified during the budget process, with a multi-year financial outlook that provides the conduit to evaluate government priorities, realign and diversify revenue structures, and provide the data for decision making for continued financial success.
- Cost of government – The operating millage rate of 4.731 mills is statutorily set and cannot be changed without a referendum. As part of the financial strategic plan, the government is committed to a consistent millage rate for property taxes, to facilitate the provision of city services.
- Infrastructure Improvements – The City provided substantial capital funding to continue the work started in prior years to begin to address a significant backlog of existing infrastructure deficiencies. Funding was allocated for repaving program, intersection improvements, parks, buildings, machinery and equipment, roadways, sidewalks, culverts, equipment and signals.
- Economy Impact – The City's revenues and expenditures were implemented with a conservative approach to reflect the economic conditions that are expected to continue through 2012.
- The City restricts the use of one-time revenues to capital projects.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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### **Requests for Information**

This financial report is designed to provide a general overview of the City of Sandy Spring's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Department of Finance, City of Sandy Springs, 7840 Roswell Road, City of Sandy Springs, Georgia, 30350, or by calling 770-730-5600.

**CITY OF SANDY SPRINGS, GEORGIA**

**STATEMENT OF NET ASSETS  
JUNE 30, 2011**

	<b>Primary Government Governmental Activities</b>	<b>Component Unit Sandy Springs Hospitality Board</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 36,085,627	\$ 585,027
Investments	15,727,381	-
Taxes receivable	1,873,865	-
Accounts receivable	464,029	4,602
Due from other governments	2,876,013	-
Due from primary government	-	106,572
Prepays	72,022	-
Investment in joint venture	6,301,722	-
Capital assets:		
Nondepreciable	57,057,982	-
Depreciable, net of accumulated depreciation	102,080,088	-
<b>Total assets</b>	<b>222,538,729</b>	<b>696,201</b>
<b>LIABILITIES</b>		
Accounts payable	5,486,964	94,419
Accrued liabilities	790,308	-
Due to component unit	106,572	-
Compensated absences due within one year	652,977	-
Compensated absences due in more than one year	659,380	-
Capital leases, due within one year	182,618	-
Capital leases, due in more than one year	2,237,916	-
Notes payable due within one year	1,008,671	-
Notes payable due in more than one year	2,842,105	-
<b>Total liabilities</b>	<b>13,967,511</b>	<b>94,419</b>
<b>NET ASSETS</b>		
Invested in capital assets, net of related debt	152,866,760	-
Restricted:		
Public safety projects	343,914	-
Tourism	923	601,782
Recreation	77,257	-
Unrestricted	55,282,364	-
<b>Total net assets</b>	<b>\$ 208,571,218</b>	<b>\$ 601,782</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF SANDY SPRINGS, GEORGIA**

**STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2011**

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Program Revenues</b>		
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 15,144,396	\$ 750,711	\$ 71,063	\$ -
Judicial	1,945,524	3,769,291	-	-
Public safety	32,710,740	3,052,392	180,164	48,435
Public works	15,837,964	601,604	-	2,530,739
Culture and recreation	7,357,811	689,294	-	-
Housing and development	3,164,420	650,203	-	507,993
Interest on long-term debt	221,804	-	-	-
Total governmental activities	<u>76,382,659</u>	<u>9,513,495</u>	<u>251,227</u>	<u>3,087,167</u>
Total primary government	<u>\$ 76,382,659</u>	<u>\$ 9,513,495</u>	<u>\$ 251,227</u>	<u>\$ 3,087,167</u>
<b>Component Unit</b>				
Sandy Springs Hospitality Board	\$ 1,523,329	\$ -	\$ 1,136,725	\$ -
	<u>\$ 1,523,329</u>	<u>\$ -</u>	<u>\$ 1,136,725</u>	<u>\$ -</u>

General revenues:  
 Property taxes  
 Sales taxes  
 Hotel/Motel taxes  
 Franchise taxes  
 Business taxes  
 Insurance premium tax  
 Unrestricted investment earnings  
 Miscellaneous revenues  
 Total general revenues  
 Change in net assets  
 Net assets, beginning of year, restated  
 Net assets, end of year

The accompanying notes are an integral part of these financial statements.

<b>Net (Expenses) Revenues and Changes in Net Assets</b>	
<b>Primary Government</b>	<b>Component Unit</b>
<b>Governmental Activities</b>	<b>Sandy Springs Hospitality Board</b>
\$ (14,322,622)	\$ -
1,823,767	-
(29,429,749)	-
(12,705,621)	-
(6,668,517)	-
(2,006,224)	-
(221,804)	-
<u>(63,530,770)</u>	<u>-</u>
<u>\$ (63,530,770)</u>	<u>\$ -</u>
<u>\$ -</u>	<u>\$ (386,604)</u>
<u>\$ -</u>	<u>\$ (386,604)</u>
\$ 30,230,477	\$ -
21,683,618	-
3,536,794	-
8,660,869	-
7,752,815	-
4,618,230	-
166,946	-
179,935	10,997
<u>76,829,684</u>	<u>10,997</u>
13,298,914	(375,607)
195,272,304	977,389
<u>\$ 208,571,218</u>	<u>\$ 601,782</u>

**CITY OF SANDY SPRINGS, GEORGIA**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2011**

<b>ASSETS</b>	<b>General Fund</b>	<b>Federal Grant Fund</b>	<b>Capital Projects Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
Cash and cash equivalents	\$ 5,568,503	\$ -	\$ 29,634,030	\$ 883,094	\$ 36,085,627
Investments	15,727,381	-	-	-	15,727,381
Taxes receivable	1,542,931	-	-	330,934	1,873,865
Other receivables	133,834	-	-	330,195	464,029
Intergovernmental receivables	1,748,423	1,014,288	113,302	-	2,876,013
Due from other funds	1,126,633	-	-	40,289	1,166,922
Prepays	72,022	-	-	-	72,022
<b>Total assets</b>	<b>\$ 25,919,727</b>	<b>\$ 1,014,288</b>	<b>\$ 29,747,332</b>	<b>\$ 1,584,512</b>	<b>\$ 58,265,859</b>
<b>LIABILITIES</b>					
Accounts payable	\$ 3,475,370	\$ -	\$ 1,440,812	\$ 570,782	\$ 5,486,964
Accrued liabilities	41,504	7,200	501,244	-	549,948
Deferred revenue	907,885	-	-	-	907,885
Due to other funds	40,289	1,007,088	-	119,545	1,166,922
Due to component unit	210	-	-	106,362	106,572
<b>Total liabilities</b>	<b>4,465,258</b>	<b>1,014,288</b>	<b>1,942,056</b>	<b>796,689</b>	<b>8,218,291</b>
<b>FUND BALANCES</b>					
Fund balances:					
Nonspendable:					
Prepays	72,022	-	-	-	72,022
Restricted:					
Public safety projects	-	-	-	343,914	343,914
Tourism	-	-	-	923	923
Recreation	-	-	-	77,257	77,257
Committed:					
Recreation	12,237	-	-	-	12,237
Assigned:					
Stormwater projects	425,864	-	-	-	425,864
Infrastructure improvements	-	-	27,805,276	324,676	28,129,952
Community development	-	-	-	41,053	41,053
Unassigned	20,944,346	-	-	-	20,944,346
<b>Total fund balances</b>	<b>21,454,469</b>	<b>-</b>	<b>27,805,276</b>	<b>787,823</b>	<b>50,047,568</b>
<b>Total liabilities and fund balances</b>	<b>\$ 25,919,727</b>	<b>\$ 1,014,288</b>	<b>\$ 29,747,332</b>	<b>\$ 1,584,512</b>	

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	159,138,070
Other assets which do not provide current financial resources and, therefore, are not reported in the funds.	6,301,722
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(7,607,790)
Some revenues are not available in the current period and, therefore, are not reported in the funds.	691,648

Net assets of governmental activities

\$ 208,571,218

The accompanying notes are an integral part of these financial statements.

**CITY OF SANDY SPRINGS, GEORGIA**

**STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2011**

	<b>General Fund</b>	<b>Federal Grant Fund</b>	<b>Capital Projects Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>					
Property taxes	\$ 30,018,679	\$ -	\$ -	\$ -	\$ 30,018,679
Sales taxes	21,724,415	-	-	-	21,724,415
Hotel/Motel taxes	-	-	-	3,536,794	3,536,794
Franchise taxes	8,658,850	-	-	-	8,658,850
Business taxes	7,752,815	-	-	-	7,752,815
Insurance premium tax	4,618,230	-	-	-	4,618,230
Licenses and permits	1,302,189	-	-	-	1,302,189
Intergovernmental	674	1,854,326	960,689	601,319	3,417,008
Charges for services	1,289,505	-	-	2,985,883	4,275,388
Fines and forfeitures	3,769,291	-	-	166,627	3,935,918
Interest earned	166,062	-	-	884	166,946
Contributions	50,000	-	-	18,753	68,753
Miscellaneous	125,975	-	53,046	-	179,021
<b>Total revenues</b>	<b>79,476,685</b>	<b>1,854,326</b>	<b>1,013,735</b>	<b>7,310,260</b>	<b>89,655,006</b>
<b>Expenditures:</b>					
Current:					
General government	14,454,711	-	1,008,855	-	15,463,566
Judicial	1,945,524	-	-	-	1,945,524
Public safety	28,002,709	309,869	1,816,270	2,970,363	33,099,211
Public works	14,512,868	1,607,918	11,015,369	601,319	27,737,474
Culture and recreation	2,669,766	-	2,019,380	2,530,598	7,219,744
Housing and development	3,764,554	-	-	-	3,764,554
Debt service:					
Principal	1,111,221	-	-	-	1,111,221
Interest	223,288	-	-	-	223,288
<b>Total expenditures</b>	<b>66,684,641</b>	<b>1,917,787</b>	<b>15,859,874</b>	<b>6,102,280</b>	<b>90,564,582</b>
Excess (deficiency) of revenues over expenditures	12,792,044	(63,461)	(14,846,139)	1,207,980	(909,576)
<b>Other financing sources (uses):</b>					
Proceeds from sale of capital assets	914	-	-	-	914
Proceeds from issuance of capital lease	1,500,000	-	-	-	1,500,000
Transfers in	1,010,108	151,953	14,900,001	-	16,062,062
Transfers out	(15,051,954)	-	-	(1,010,108)	(16,062,062)
<b>Total other financing sources     (uses)</b>	<b>(12,540,932)</b>	<b>151,953</b>	<b>14,900,001</b>	<b>(1,010,108)</b>	<b>1,500,914</b>
<b>Net change in fund balances</b>	<b>251,112</b>	<b>88,492</b>	<b>53,862</b>	<b>197,872</b>	<b>591,338</b>
<b>Fund balances (deficit), beginning of year</b>	<b>21,203,357</b>	<b>(88,492)</b>	<b>27,751,414</b>	<b>589,951</b>	<b>49,456,230</b>
<b>Fund balances, end of year</b>	<b>\$ 21,454,469</b>	<b>\$ -</b>	<b>\$ 27,805,276</b>	<b>\$ 787,823</b>	<b>\$ 50,047,568</b>

The accompanying notes are an integral part of these financial statements.

## CITY OF SANDY SPRINGS, GEORGIA

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2011

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 591,338
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.	12,435,866
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Some long term assets, such as investment in joint ventures, are reported as expenditures in governmental funds and recognized as a long term asset on the statement of net assets.	822,522
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(540,186)
--	-----------

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. This amount is the net effect of these differences in the treatment of long-term debt and related items.	177,060
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<u>(187,686)</u>
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Change in net assets - governmental activities	<u>\$ 13,298,914</u>
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**The accompanying notes are an integral part of these financial statements.**

**CITY OF SANDY SPRINGS, GEORGIA**

**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES  
AGENCY FUND  
JUNE 30, 2011**

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	<b>ASSETS</b>	<u><b>Municipal Court Fund</b></u>
Cash		\$ 556,175
Total assets		<u>\$ 556,175</u>
	<b>LIABILITIES</b>	
Due to others		<u>\$ 556,175</u>
Total liabilities		<u>\$ 556,175</u>

**The accompanying notes are an integral part of these financial statements.**

# CITY OF SANDY SPRINGS, GEORGIA

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

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### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Sandy Springs, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### **A. Reporting Entity**

The City, which was incorporated in 2005, operates under a charter adopted December 1, 2005, as a municipal corporation governed by an elected mayor and a six-member council. The government provides such services as police protection, fire and rescue services, cultural and recreational activities, housing and development and public works.

The accompanying financial statements present the City and its component unit, an entity for which the City is considered to be financially accountable. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

The Sandy Springs Hospitality Board has been included as a discretely presented component unit in the accompanying financial statements. A voting majority of the Sandy Springs Hospitality Board's governing body is appointed by the City. The Sandy Springs Hospitality Board does not have the power to levy taxes, determine its own aggregate budget without the approval of the City of Sandy Springs, Georgia, or issue bonded debt. Financial information with regard to the Hospitality Board can be obtained from the Board's administrative offices at 7840 Roswell Road, Building 500, Sandy Springs, Georgia 30350. Separate financial statements for the Sandy Springs Hospitality Board are not prepared.

## NOTES TO FINANCIAL STATEMENTS

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### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

#### **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component unit. The primary government is reported separately from its discretely presented component unit. The statement of net assets includes non-current assets and non-current liabilities. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, any interfund services provided and used are not eliminated as this process would distort the direct costs and program revenues reported in the various functions.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to those who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### **C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Agency funds have no measurement focus; however, they use the accrual basis of accounting to recognize assets and liabilities. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers most revenues to be available if they are collected within 60 days of the end of the current fiscal period, however grant revenues are considered to be available if they are collected within 180 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, intergovernmental grants, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

In accordance with GASB Statement No. 33, "Accounting and Financial Reporting for Non-exchange Transactions," the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying exchange occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

In accordance with GASB Statement No. 34, major individual governmental funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The **general fund** is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **federal grant fund** is used to account for the expenditures and restricted resources of federally funded grants of the City.

The **capital projects fund** is used to account for the capital expenditures made by the City.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Additionally, the City reports the following fund type:

The **agency fund** is used to account for the collection and disbursement of monies by the City's Municipal Court on behalf of other individuals or entities.

#### D. Encumbrances

The City employed encumbrance accounting during the year. Encumbrances, if existing at the end of the fiscal year, are recorded and appropriations lapse at year end. Open encumbrances would then be an assignment of fund balance since the commitments would be honored in subsequent years. Encumbrances do not constitute expenditures or liabilities. There were no encumbrances outstanding at June 30, 2011, and none were recorded.

#### E. Budgets

Formal budgetary accounting is employed as a management control device for the general fund, special revenue funds, and capital projects funds of the City. The governmental funds budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual operating budgets are adopted each fiscal year through passage of an annual budget ordinance and amended as required for the general fund, and special revenue funds. Project-length budgets are adopted for the capital projects funds. During the fiscal year ended June 30, 2011, the original budget was amended through supplemental appropriations. These changes are reflected in the budgetary comparison schedules.

All unencumbered budget appropriations lapse at the end of each year.

#### F. Cash and Investments

Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the City. The City pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Receivables

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

#### H. Interfund Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as "due to/from other funds."

#### I. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2011, are recorded as prepaid items in both government-wide and fund financial statements and the expenditure is recognized as the benefits are received.

#### J. Capital Assets

Capital assets, which include buildings, improvements, machinery and equipment, and infrastructure assets, are reported in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The City has reported all infrastructure that it currently owns and has a responsibility for maintaining. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives is not capitalized.

Capital assets of the City are depreciated using the straight line method over the following useful lives:

Buildings	20-50 years
Improvements	15-40 years
Machinery and equipment	3-20 years
Infrastructure	40-60 years

Fully depreciated assets still in service are carried in the capital asset accounts.

## NOTES TO FINANCIAL STATEMENTS

---

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### K. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for non-vesting accumulated rights to receive sick pay benefits since the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets.

In the fund financial statements, governmental fund types recognize the face amount of the debt issued as other financing sources and the repayment of debt as debt service expenditures.

#### M. Fund Equity

The City implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as of July 1, 2010. This new standard changed the overall definitions and classifications of governmental fund balances.

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net assets."

**Fund Balance** – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources management focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

Fund balances are classified as follows:

*Nonspendable* – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Fund Equity (Continued)

*Restricted* – Fund balances are reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, laws or regulations of other governments.

*Committed* – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by a formal vote of the City Council. Only the City Council may modify or rescind the commitment.

*Assigned* – Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City Council has expressly delegated to the Finance Director the authority to assign funds for particular purposes.

*Unassigned* – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the general fund. The City has a policy to maintain an unassigned fund balance in the general fund of twenty-five percent of the subsequent year's budgeted expenditures and outgoing transfers.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order: (1) Committed, (2) Assigned, (3) Unassigned.

**Net Assets** – Net assets represent the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net assets are reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net assets are reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### N. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS

#### A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that “long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.” The details of this \$7,607,790 difference are as follows:

Notes payable	\$ (3,850,776)
Capital lease payable	(2,420,534)
Compensated absences (i.e., vacation)	(1,312,357)
Accrued interest	<u>(24,123)</u>
Net adjustment to reduce <i>fund balance - total governmental funds</i> to arrive at <i>net assets - governmental activities</i>	<u>\$ (7,607,790)</u>

## NOTES TO FINANCIAL STATEMENTS

**NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)**

**B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net change in fund balances – total governmental funds and change in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$12,435,866 difference are as follows:

Capital outlay	\$ 17,348,146
Depreciation expense	<u>(4,912,280)</u>
 Net adjustment to increase <i>net change in fund balances - total governmental funds</i> to arrive at <i>change in net assets - governmental activities</i>	 \$ <u>12,435,866</u>

Another element of that reconciliation states that “The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.” The details of this \$177,060 difference are as follows:

Proceeds from notes payable	\$ (1,500,000)
Payment on notes payable	1,077,964
Payment on capital lease payable	33,257
Payment on claim and judgements payable	<u>565,839</u>
 Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>change in net assets of governmental activities</i>	 \$ <u>177,060</u>

## NOTES TO FINANCIAL STATEMENTS

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**NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)**

**B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)**

Another element of the reconciliation states that “some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.” The details of this \$187,686 difference are as follows:

Compensated absences (i.e., vacation)	\$ (189,170)
Accrued interest	<u>1,484</u>
Net adjustment to decrease <i>net change in fund balances - total governmental funds</i> to arrive at <i>change in net assets - governmental activities</i>	<u><u>\$ (187,686)</u></u>

**NOTE 3. LEGAL COMPLIANCE - BUDGETS**

The budget is officially adopted by the governing body prior to the beginning of its fiscal year, or a resolution authorizing the continuation of necessary and essential expenditures to operate the City will be adopted. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level, within the fund.

Transfers of appropriations within a department budget or within a non-departmental expenditure category require only the approval of the Director of Finance and the City Manager. Increases in appropriations in a departmental budget or in a non-departmental expenditure category, require approval of the governing body in the form of amendments to the budget resolution.

The following funds had an excess of actual expenditures over appropriations for the fiscal year ended June 30, 2011:

General Fund - Public works	\$ 137,770
Hotel/Motel Fund	174,989

These over expenditures were funded by greater than anticipated revenues and by other line items coming under budget.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 4. DEPOSITS AND INVESTMENTS

Total deposits as of June 30, 2011 are summarized as follows:

Statement of Net Assets:	
Cash and cash equivalents	\$ 36,085,627
Statement of Fiduciary Assets and Liabilities:	
Cash - Agency fund	556,175
	<u>\$ 36,641,802</u>
Cash deposited with financial institutions	\$ 7,506,014
Cash deposited with Georgia fund 1	29,135,788
	<u>\$ 36,641,802</u>

**Credit risk.** State statutes and the City's policies authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. As of June 30, 2011, the City's investment in Georgia Fund 1 received a rating of AAAM by Standard & Poor's. As of June 30, 2011, the City's investments in Federal Home Loan security received a rating of AAA by Moody's and the Federal Farm Credit Banks security received a rating of AA+ by Moody's.

As of June 30, 2011, the City had the following investments:

Investment	Maturity	Fair Value
Georgia Fund 1	59 day weighted average	\$ 29,135,788
FFCB	November 2014	3,620,000
FHLMC	January 2015	6,245,000
Certificates of deposit	0- 6 months	499,319
Certificates of deposit	6-12 months	248,848
Certificates of deposit	12-18 months	2,330,520
Certificates of deposit	24-30 months	2,783,694
		<u>\$ 44,863,169</u>

**Interest rate risk:** The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 4. DEPOSITS AND INVESTMENTS (CONTINUED)

The local government investment pool, "Georgia Fund 1," created by OCGA 36-83-8, is a stable net asset value investment pool, which follows Standard and Poor's criteria for AAAm rated money market funds and is regulated by the Office of the State Treasurer of the State of Georgia. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant's shares sold and redeemed based on \$1 per share. As of June 30, 2011, the City considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

**Custodial credit risk – deposits:** Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2011, all of the City's and Hospitality Board's bank balances were insured and/or collateralized as defined by GASB.

### NOTE 5. RECEIVABLES

Property taxes are levied on property values assessed as of January 1, which is also the lien date. The City contracts with Fulton County to bill and collect City of Sandy Springs property taxes. The taxes are levied by August 1 based on the assessed value of property as listed on the previous January 1 and are due on October 15 of each year. Property taxes are recorded as receivables and deferred revenues when assessed. Revenues are recognized when available.

Receivables at June 30, 2011, for the City's individual major funds and aggregate nonmajor funds, including any applicable allowances for uncollectible accounts are as follows:

	<u>General</u>	<u>Federal Grant</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental</u>
Receivables:				
Intergovernmental	\$ 1,748,423	\$ 1,014,288	\$ 113,302	\$ -
Taxes	1,542,931	-	-	330,934
Other	133,834	-	-	330,195
Total receivables	<u>3,425,188</u>	<u>1,014,288</u>	<u>113,302</u>	<u>661,129</u>
Less allowance for uncollectible	-	-	-	-
Net total receivable	<u><u>\$ 3,425,188</u></u>	<u><u>\$ 1,014,288</u></u>	<u><u>\$ 113,302</u></u>	<u><u>\$ 661,129</u></u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 6. CAPITAL ASSETS

Capital asset activity for the City for the year ended June 30, 2011 is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>					
Nondepreciable capital assets					
Land	\$ 20,461,121	\$ -	\$ -	\$ -	\$ 20,461,121
Construction in progress	32,087,148	12,093,557	-	(7,583,844)	36,596,861
Total	<u>52,548,269</u>	<u>12,093,557</u>	<u>-</u>	<u>(7,583,844)</u>	<u>57,057,982</u>
Capital assets, being depreciated:					
Buildings	4,405,885	-	-	-	4,405,885
Improvements	3,340,355	239,809	-	607,235	4,187,399
Machinery and equipment	10,784,729	2,538,384	-	1,463,601	14,786,714
Infrastructure	120,249,159	2,476,396	(196,263)	5,513,008	128,042,300
Total	<u>138,780,128</u>	<u>5,254,589</u>	<u>(196,263)</u>	<u>7,583,844</u>	<u>151,422,298</u>
Less accumulated depreciation for:					
Buildings	(495,159)	(146,863)	-	-	(642,022)
Improvements	(404,862)	(131,586)	-	-	(536,448)
Machinery and equipment	(6,303,218)	(1,736,638)	-	-	(8,039,856)
Infrastructure	(37,422,954)	(2,897,193)	196,263	-	(40,123,884)
Total	<u>(44,626,193)</u>	<u>(4,912,280)</u>	<u>196,263</u>	<u>-</u>	<u>(49,342,210)</u>
Total capital assets being depreciated, net	<u>94,153,935</u>	<u>342,309</u>	<u>-</u>	<u>7,583,844</u>	<u>102,080,088</u>
Governmental activities capital assets, net	<u>\$ 146,702,204</u>	<u>\$ 12,435,866</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 159,138,070</u>

During the year, the City determined that a restatement of the opening balances for construction in progress was required. Additionally it was determined the opening accumulated depreciation on certain infrastructure assets was overstated. The cost was decreased by \$3,533,842 and accumulated depreciation was increased by \$966,919, resulting in a total decrease of \$4,500,761 to capital assets, net of accumulated depreciation, for the City.

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:	
General government	\$ 47,000
Public safety	1,749,090
Public works	2,930,972
Culture and recreation	185,218
Total depreciation expense - governmental activities	<u>\$ 4,912,280</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT

#### Notes Payable

During September 2006, the City entered into an agreement through a financial institution to borrow \$7,500,000 for the purchase of vehicles and equipment for the police and fire departments. The total borrowing was broken into four separate notes. Only one of the notes remains outstanding at June 30, 2011 as follows:

<u>Original Amount</u>	<u>Interest Rate</u>	<u>Maturity</u>	<u>Monthly Payment</u>
\$ 4,094,644	4.3216 %	December 2016	\$ 42,538

Fiscal year ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 410,712	\$ 99,745	\$ 510,457
2013	428,818	81,639	510,457
2014	447,721	62,736	510,457
2015	467,458	42,999	510,457
2016	488,064	22,393	510,457
2017	250,791	3,186	253,977
	<u>\$ 2,493,564</u>	<u>\$ 312,698</u>	<u>\$ 2,806,262</u>

During November 2007, the City entered into an agreement through a financial institution to borrow \$500,000 for the purchase of vehicles and equipment for the police and fire departments. Monthly payments of \$9,181, including interest at a rate of 4.06% began in December 2007 and will continue through November 2012. The debt service requirements to maturity are as follows:

Fiscal year ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 101,033	\$ 3,814	\$ 104,847
2013	43,266	419	43,685
	<u>\$ 144,299</u>	<u>\$ 4,233</u>	<u>\$ 148,532</u>

During November 2010, the City entered into an agreement through a financial institution to borrow \$1,500,000 for the purchase of vehicles and equipment for the police department. Monthly payments of \$42,561, including interest at a rate of 1.04% began in December 2010 and will continue through November 2013. The debt service requirements to maturity are as follows:

Fiscal year ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 496,926	\$ 13,800	\$ 510,726
2013	503,928	6,798	510,726
2014	212,059	743	212,802
	<u>\$ 1,212,913</u>	<u>\$ 21,341</u>	<u>\$ 1,234,254</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (CONTINUED)

#### Capital Lease

During January 2007, the City entered into an agreement with Fulton County to lease a fire station for fire protection services. The lease agreement qualifies as a capital lease for accounting purposes. The fire station is included in capital assets at a cost of \$2,981,273. Interest has been imputed at a rate of 2.98% and the City makes semi-annual payments through October 2019. The debt service requirements to maturity are as follows:

<u>Year Ending June 30,</u>	
2012	\$ 255,743
2013	247,058
2014	246,562
2015	245,713
2016	245,378
2017-2020	<u>1,604,680</u>
Total minimum lease payments	<u>2,845,134</u>
Less amounts representing interest	<u>(424,600)</u>
Present value of minimum lease payments	<u>\$ 2,420,534</u>

#### Changes in Long-Term Liabilities

The following is a summary of long-term debt activity of the City for the year ended June 30, 2011:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Notes payable	\$ 3,428,740	\$ 1,500,000	\$ (1,077,964)	\$ 3,850,776	\$ 1,008,671
Capital lease payable	2,453,791	-	(33,257)	2,420,534	182,618
Claims and judgements payable	565,839	-	(565,839)	-	-
Compensated absences	<u>1,123,187</u>	<u>748,024</u>	<u>(558,854)</u>	<u>1,312,357</u>	<u>652,977</u>
Governmental activity					
Long-term liabilities	<u>\$ 7,571,557</u>	<u>\$ 2,248,024</u>	<u>\$ (2,235,914)</u>	<u>\$ 7,583,667</u>	<u>\$ 1,844,266</u>

For governmental activities, compensated absences and claims and judgments are generally liquidated by the general fund.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2011 is as follows:

<b>Receivable Fund</b>	<b>Payable Fund</b>	<b>Amount</b>
General Fund	Nonmajor Governmental Funds	\$ 119,545
General Fund	Federal Grant Fund	1,007,088
Nonmajor Governmental Funds	General Fund	40,289
Total		\$ 1,166,922

All interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The composition of amounts due from/to the primary government and its component unit is as follows:

<b>Receivable Entity</b>	<b>Payable Entity</b>	<b>Amount</b>
Hospitality Board	General Fund	\$ 210
Hospitality Board	Nonmajor Governmental Funds	106,362
		\$ 106,572

Interfund transfers:

<b>Transfers In</b>	<b>Transfers Out</b>	<b>Amount</b>
General Fund	Nonmajor Governmental Funds	\$ 1,010,108
Federal Grant Fund	General Fund	151,953
Capital Projects Fund	General Fund	14,900,001
		\$ 16,062,062

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 9. OPERATING LEASES

The leases for the City Hall building and office facilities as well as the Police headquarters are under non-cancelable operating leases. Total costs for these leases were \$1,716,655 for the fiscal year ended June 30, 2011. The future minimum lease payments for these leases are as follows:

<u>Year Ending June 30,</u>	
2012	\$ 1,251,227
2013	1,387,845
2014	1,418,140
2015	1,449,117
Total	<u><u>\$ 5,506,329</u></u>

### NOTE 10. COMMITMENTS AND CONTINGENT LIABILITIES

The government is a defendant in various lawsuits. As of June 30, 2011, the City has been named as the defendant in a case involving contract procurement. As this case is outstanding, the City is unable to estimate a range of the potential loss.

The City has entered a public/private contractual partnership for outsourced services and operations. Through this contract with a private company, an array of operational services are provided via outsourcing. This contract is an operating contract for which the City is continually monitoring its outsourcing needs as compared to providing services in-house. Currently, this contract is approximately \$24 million annually.

In addition to the liabilities enumerated in the balance sheet, at June 30, 2011, the City has contractual commitments on uncompleted contracts of approximately \$4,264,107.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the City believes such disallowances, if any, will not be significant.

## NOTES TO FINANCIAL STATEMENTS

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### **NOTE 11. DEFINED CONTRIBUTION PENSION PLAN**

The City of Sandy Springs' Profit Sharing Plan is a single employer defined contribution plan established and administered by the City of Sandy Springs for all full time employees. At June 30, 2011, there were 247 plan members. The City matches 100% for each dollar of employee contributions up to 5% of the employee's salary. Employees are not required to contribute to the Plan. Employees are eligible after one month of employment and are fully vested after three months. Plan provisions and contribution requirements are established and may be amended by the City's Council. For the fiscal year ending June 30, 2011, the City's contributions to the Plan were \$1,442,906 and employees contributed \$534,524.

### **NOTE 12. JOINT VENTURE**

Under Georgia law, the City, in conjunction with other cities around the Metropolitan Atlanta Georgia area, is a member of the Atlanta Regional Commission (ARC) and is required to pay annual dues thereto, which Fulton County has paid on behalf of the City of Sandy Springs. Membership in ARC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organization structure of ARC. ARC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of the ARC. Separate financial statements may be obtained from ARC, 40 Courtland Street NE, Atlanta, Georgia 30303.

In October 2008, the cities of Sandy Springs and Johns Creek created the Chattahoochee River 911 Authority (Chatt Comm.), which was created pursuant to the provisions of the Official Code of Georgia Annotated (OCGA) Section 36-75-1, which provides for the organization of a joint public safety and judicial facility authority. Chatt Comm Board membership includes the City Manager from each participating city, or their designee. Chatt Comm was created by the two cities contributing a pre-determined capital amount necessary to equip the facility. This has been reported as investment in joint venture and is \$6,301,722 as of June 30, 2011. The cities have also pledged their future E911 revenues to Chatt Comm to pay for the operation of the emergency 911 answering facility. Future net operating revenues from Chatt Comm will be used to repay the cities capital investments. Additionally, the two cities will be responsible for funding any operating deficits as well as any future capital purchases of the Authority. For the year ended June 30, 2011, the City of Sandy Springs has collected and remitted \$2,794,944 of E911 revenues. As of June 30, 2011, Chatt Comm had net assets of \$2,811,341. Separate financial statements may be obtained from the City of Sandy Springs, who has been contracted by Chatt Comm to serve as the accountants, at 7840 Roswell Road, Building 500, Sandy Springs, Georgia 30350.

## NOTES TO FINANCIAL STATEMENTS

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### **NOTE 13. HOTEL/MOTEL LODGING TAX**

The City has levied a 7% lodging tax. The Official Code of Georgia Annotated 48-13-50 requires that all lodging taxes levied of 5% or more be expended or obligated contractually for the promotion of tourism, conventions, or trade shows. During the year ended June 30, 2011, the City received \$3,536,794 in hotel/motel taxes. Of this amount, \$2,526,685, or 71.4%, was used for the promotion of tourism, conventions, or trade shows.

### **NOTE 14. RISK MANAGEMENT**

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers' Compensation Fund, public entity risk pools currently operating as common risk management and insurance programs for member local governments.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims have not exceeded the coverages in the past three years.

The City carries commercial insurance for other risks of losses. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage in the past three years.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 15. PRIOR PERIOD RESTATEMENTS

The City has determined that a restatement of beginning net assets of the Governmental Activities is necessary to correct construction in progress amounts which were incorrectly capitalized in the prior year as well as to correct certain infrastructure assets which were over-depreciated. This adjustment results in a change to the beginning net assets of the Governmental Activities as follows:

Net assets, as previously reported	\$ 199,773,065
Effect of proper reporting of capital assets	(4,500,761)
Net assets, as restated	<u>\$ 195,272,304</u>

**REQUIRED SUPPLEMENTARY INFORMATION**

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**CITY OF SANDY SPRINGS, GEORGIA**

**GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Property taxes	\$ 28,758,483	\$ 28,758,483	\$ 30,018,679	\$ 1,260,196
Sales taxes	20,858,936	20,858,936	21,724,415	865,479
Franchise taxes	7,829,254	7,829,254	8,658,850	829,596
Business taxes	8,150,000	8,150,000	7,752,815	(397,185)
Insurance premium tax	4,318,342	4,318,342	4,618,230	299,888
Licenses and permits	1,080,674	1,080,674	1,302,189	221,515
Intergovernmental	-	-	674	674
Charges for services	1,090,000	1,090,000	1,289,505	199,505
Fines and forfeitures	4,500,000	4,500,000	3,769,291	(730,709)
Interest earned	400,000	400,000	166,062	(233,938)
Contributions	100,000	100,000	50,000	(50,000)
Miscellaneous	-	-	125,975	125,975
Total revenues	<u>77,085,689</u>	<u>77,085,689</u>	<u>79,476,685</u>	<u>2,390,996</u>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government:</b>				
Mayor and council	153,289	153,289	145,560	7,729
City manager	846,511	862,606	676,322	186,284
General administration	9,073,119	9,073,119	8,224,025	849,094
Finance department	2,976,440	2,981,640	2,932,296	49,344
Legal services	808,000	808,000	673,769	134,231
Facilities and buildings	1,550,200	1,550,200	1,383,953	166,247
City clerk	427,804	430,864	418,786	12,078
Contingencies	950,000	423,658	-	423,658
Total general government	<u>16,785,363</u>	<u>16,283,376</u>	<u>14,454,711</u>	<u>1,828,665</u>
<b>Judicial</b>	<u>2,120,917</u>	<u>2,096,659</u>	<u>1,945,524</u>	<u>151,135</u>
<b>Public safety:</b>				
Police department	16,046,936	17,768,938	17,133,506	635,432
Fire department	9,301,517	9,481,274	9,454,743	26,531
E911	1,628,600	1,628,600	1,414,460	214,140
Total public safety	<u>26,977,053</u>	<u>28,878,812</u>	<u>28,002,709</u>	<u>876,103</u>
<b>Public works:</b>				
Public works	12,101,205	12,079,741	12,217,511	(137,770)
Sanitation and wastewater	2,775,872	2,775,872	2,295,357	480,515
Total public works	<u>14,877,077</u>	<u>14,855,613</u>	<u>14,512,868</u>	<u>342,745</u>
<b>Culture and recreation</b>				
Recreation	2,666,022	2,687,486	2,574,783	112,703
Anne Frank	100,000	100,000	94,983	5,017
Total culture and recreation	<u>2,766,022</u>	<u>2,787,486</u>	<u>2,669,766</u>	<u>117,720</u>
<b>Housing and development</b>	<u>3,779,130</u>	<u>3,779,130</u>	<u>3,764,554</u>	<u>14,576</u>
<b>Debt service</b>				
Principal	1,543,540	1,543,540	1,111,221	432,319
Interest	254,221	254,221	223,288	30,933
Total debt service	<u>1,797,761</u>	<u>1,797,761</u>	<u>1,334,509</u>	<u>463,252</u>
Total expenditures	<u>69,103,323</u>	<u>70,478,837</u>	<u>66,684,641</u>	<u>3,794,196</u>
Excess of revenues over expenditures	<u>7,982,366</u>	<u>6,606,852</u>	<u>12,792,044</u>	<u>6,185,192</u>

Continued

**CITY OF SANDY SPRINGS, GEORGIA**

**GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Other financing sources (uses):</b>				
Proceeds from sale of capital assets	\$ -	\$ -	\$ 914	\$ 914
Proceeds from capital lease	-	1,500,000	1,500,000	-
Transfers in	940,152	940,152	1,010,108	69,956
Transfers out	(14,940,951)	(14,940,951)	(15,051,954)	(111,003)
Total other financing sources (uses)	<u>(14,000,799)</u>	<u>(12,500,799)</u>	<u>(12,540,932)</u>	<u>(40,133)</u>
Net change in fund balances	(6,018,433)	(5,893,947)	251,112	6,145,059
<b>Fund balance, beginning of year</b>	<u>21,203,357</u>	<u>21,203,357</u>	<u>21,203,357</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 15,184,924</u>	<u>\$ 15,309,410</u>	<u>\$ 21,454,469</u>	<u>\$ 6,145,059</u>

Note: See footnotes 1 and 3 of the basic financial statements for budgetary policies.

**CITY OF SANDY SPRINGS, GEORGIA**

**FEDERAL GRANT FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Intergovernmental	\$ 1,501,893	\$ 1,919,159	\$ 1,854,326	\$ (64,833)
Total revenues	<u>1,501,893</u>	<u>1,919,159</u>	<u>1,854,326</u>	<u>(64,833)</u>
<b>Expenditures:</b>				
Public safety	731,347	996,092	309,869	686,223
Public works	896,680	3,673,034	1,607,918	2,065,116
Culture and recreation	40,000	40,000	-	40,000
Housing and development	-	70,516	-	70,516
Total expenditures	<u>1,668,027</u>	<u>4,779,642</u>	<u>1,917,787</u>	<u>2,861,855</u>
Excess (deficiency) of revenues over (under) expenditures	(166,134)	(2,860,483)	(63,461)	2,797,022
<b>Other financing sources:</b>				
Transfers in	166,134	3,155,340	151,953	(3,003,387)
Total other financing sources	<u>166,134</u>	<u>3,155,340</u>	<u>151,953</u>	<u>(3,003,387)</u>
Net change in fund balances	-	294,857	88,492	(206,365)
<b>Fund balances (deficit), beginning of year</b>	<u>(88,492)</u>	<u>(88,492)</u>	<u>(88,492)</u>	<u>-</u>
<b>Fund balances (deficit), end of year</b>	<u>\$ (88,492)</u>	<u>\$ 206,365</u>	<u>\$ -</u>	<u>\$ (206,365)</u>

## NONMAJOR GOVERNMENTAL FUNDS

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**Confiscated Assets Fund** – To account for the use of confiscated drug money by the City's Police Department.

**E911 Fund** – To account for the collection and expenditures of E911 fees, which are restricted by state law.

**Operating Grant Fund** – To account for the expenditures and revenues of local grants and contributions, which are restricted by the donors.

**CDBG Fund** – To account for the expenditures and revenues of the Community Development Block Grant, which are restricted under the terms of the grant agreements.

**Hotel/Motel Fund** – To account for the 7% lodging tax levied in the City, which are restricted by state law.

**Impact Fees Fund** – To account for fees assessed upon development activity that are collected to pay for system improvements (recreation/parks, streets, and public safety) as detailed within the government's impact fee ordinance.

**CITY OF SANDY SPRINGS, GEORGIA**

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2011**

ASSETS	Special Revenue Funds		
	Confiscated Assets Fund	E911 Fund	Operating Grant Fund
Cash	\$ 479,327	\$ -	\$ 77,404
Taxes receivable	-	-	-
Other receivable	2,647	327,548	-
Due from other funds	-	-	-
<b>Total assets</b>	<b>\$ 481,974</b>	<b>\$ 327,548</b>	<b>\$ 77,404</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 132,412	\$ 308,166	\$ 147
Due to other funds	5,648	19,382	-
Due to component unit	-	-	-
<b>Total liabilities</b>	<b>138,060</b>	<b>327,548</b>	<b>147</b>
<b>FUND BALANCES</b>			
Restricted:			
Public safety projects	343,914	-	-
Tourism	-	-	-
Recreation	-	-	77,257
Assigned:			
Infrastructure improvements	-	-	-
Community development	-	-	-
<b>Total fund balances</b>	<b>343,914</b>	<b>-</b>	<b>77,257</b>
<b>Total liabilities and fund balances</b>	<b>\$ 481,974</b>	<b>\$ 327,548</b>	<b>\$ 77,404</b>

<b>Special Revenue Funds</b>		<b>Capital Project Fund</b>	<b>Total Nonmajor Governmental Funds</b>
<b>CDBG Fund</b>	<b>Hotel/Motel Fund</b>	<b>Impact Fees Fund</b>	
\$ 764	\$ 923	\$ 324,676	\$ 883,094
-	330,934	-	330,934
-	-	-	330,195
40,289	-	-	40,289
<u>\$ 41,053</u>	<u>\$ 331,857</u>	<u>\$ 324,676</u>	<u>\$ 1,584,512</u>
\$ -	\$ 130,057	\$ -	\$ 570,782
-	94,515	-	119,545
-	106,362	-	106,362
-	330,934	-	796,689
-	-	-	343,914
-	923	-	923
-	-	-	77,257
-	-	324,676	324,676
41,053	-	-	41,053
41,053	923	324,676	787,823
<u>\$ 41,053</u>	<u>\$ 331,857</u>	<u>\$ 324,676</u>	<u>\$ 1,584,512</u>

**CITY OF SANDY SPRINGS, GEORGIA**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2011**

	<b>Special Revenue Funds</b>		
	<b>Confiscated Assets Fund</b>	<b>E911 Fund</b>	<b>Operating Grant Fund</b>
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ -
Intergovernmental	-	-	-
Charges for services	-	2,794,944	-
Fines and forfeitures	166,627	-	-
Interest income	495	-	-
Contributions	-	-	18,753
<b>Total revenues</b>	<b>167,122</b>	<b>2,794,944</b>	<b>18,753</b>
<b>EXPENDITURES</b>			
Current:			
Public safety	170,262	2,794,944	5,157
Public works	-	-	-
Culture and recreation	-	-	3,913
<b>Total expenditures</b>	<b>170,262</b>	<b>2,794,944</b>	<b>9,070</b>
Excess (deficiency) of revenues over (under) expenditures	(3,140)	-	9,683
<b>OTHER FINANCING USES</b>			
Transfers out	-	-	-
Total other financing uses	-	-	-
Net change in fund balances	(3,140)	-	9,683
<b>FUND BALANCES, beginning of year</b>	<b>347,054</b>	<b>-</b>	<b>67,574</b>
<b>FUND BALANCES, end of year</b>	<b>\$ 343,914</b>	<b>\$ -</b>	<b>\$ 77,257</b>

<b>Special Revenue Funds</b>		<b>Capital Project Fund</b>	<b>Total Nonmajor Governmental Funds</b>
<b>CDBG Fund</b>	<b>Hotel/Motel Fund</b>	<b>Impact Fees Fund</b>	
\$ -	\$ 3,536,794	\$ -	\$ 3,536,794
601,319	-	-	601,319
-	-	190,939	2,985,883
-	-	-	166,627
104	147	138	884
-	-	-	18,753
<u>601,423</u>	<u>3,536,941</u>	<u>191,077</u>	<u>7,310,260</u>
-	-	-	2,970,363
601,319	-	-	601,319
-	2,526,685	-	2,530,598
<u>601,319</u>	<u>2,526,685</u>	<u>-</u>	<u>6,102,280</u>
<u>104</u>	<u>1,010,256</u>	<u>191,077</u>	<u>1,207,980</u>
-	(1,010,108)	-	(1,010,108)
-	(1,010,108)	-	(1,010,108)
<u>104</u>	<u>148</u>	<u>191,077</u>	<u>197,872</u>
<u>40,949</u>	<u>775</u>	<u>133,599</u>	<u>589,951</u>
<u>\$ 41,053</u>	<u>\$ 923</u>	<u>\$ 324,676</u>	<u>\$ 787,823</u>

**CITY OF SANDY SPRINGS, GEORGIA**

**CONFISCATED ASSETS FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Fines and forfeitures	\$ 450,000	\$ 450,000	\$ 166,627	\$ (283,373)
Interest	-	-	495	495
Total revenues	<u>450,000</u>	<u>450,000</u>	<u>167,122</u>	<u>(282,878)</u>
<b>Expenditures:</b>				
Public safety	<u>450,000</u>	<u>450,000</u>	<u>170,262</u>	<u>279,738</u>
Total expenditures	<u>450,000</u>	<u>450,000</u>	<u>170,262</u>	<u>279,738</u>
Net change in fund balances	-	-	(3,140)	(3,140)
<b>Fund balances, beginning of year</b>	<u>347,054</u>	<u>347,054</u>	<u>347,054</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 347,054</u>	<u>\$ 347,054</u>	<u>\$ 343,914</u>	<u>\$ (3,140)</u>

**CITY OF SANDY SPRINGS, GEORGIA**

**E911 FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Charges for services	\$ 2,843,861	\$ 2,843,861	\$ 2,794,944	\$ (48,917)
Total revenues	<u>2,843,861</u>	<u>2,843,861</u>	<u>2,794,944</u>	<u>(48,917)</u>
<b>Expenditures:</b>				
Public safety	<u>2,843,861</u>	<u>2,843,861</u>	<u>2,794,944</u>	<u>48,917</u>
Total expenditures	<u>2,843,861</u>	<u>2,843,861</u>	<u>2,794,944</u>	<u>48,917</u>
Net change in fund balances	-	-	-	-
<b>Fund balances, beginning of year</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF SANDY SPRINGS, GEORGIA**

**OPERATING GRANT FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Contributions	\$ 87,794	\$ 87,794	\$ 18,753	\$ (69,041)
Total revenues	<u>87,794</u>	<u>87,794</u>	<u>18,753</u>	<u>(69,041)</u>
<b>Expenditures:</b>				
Public safety	87,794	87,794	5,157	82,637
Culture and recreation	-	-	3,913	(3,913)
Total expenditures	<u>87,794</u>	<u>87,794</u>	<u>9,070</u>	<u>78,724</u>
Net change in fund balances	-	-	9,683	9,683
<b>Fund balances, beginning of year</b>	<u>67,574</u>	<u>67,574</u>	<u>67,574</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 67,574</u>	<u>\$ 67,574</u>	<u>\$ 77,257</u>	<u>\$ 9,683</u>

**CITY OF SANDY SPRINGS, GEORGIA**

**CDBG FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Intergovernmental	\$ 1,227,615	\$ 1,227,615	\$ 601,319	\$ (626,296)
Interest income	-	-	104	104
Total revenues	<u>1,227,615</u>	<u>1,227,615</u>	<u>601,423</u>	<u>(626,192)</u>
<b>Expenditures:</b>				
Public works	<u>1,227,615</u>	<u>1,227,615</u>	<u>601,319</u>	<u>626,296</u>
Total expenditures	<u>1,227,615</u>	<u>1,227,615</u>	<u>601,319</u>	<u>626,296</u>
Net change in fund balances	-	-	104	104
<b>Fund balances, beginning of year</b>	<u>40,949</u>	<u>40,949</u>	<u>40,949</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 40,949</u>	<u>\$ 40,949</u>	<u>\$ 41,053</u>	<u>\$ 104</u>

**CITY OF SANDY SPRINGS, GEORGIA**

**HOTEL/MOTEL FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2011**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 3,291,848	\$ 3,291,848	\$ 3,536,794	\$ 244,946
Interest income	-	-	147	147
Total revenues	<u>3,291,848</u>	<u>3,291,848</u>	<u>3,536,941</u>	<u>245,093</u>
<b>Expenditures:</b>				
Culture and recreation	<u>2,351,696</u>	<u>2,351,696</u>	<u>2,526,685</u>	<u>(174,989)</u>
Total expenditures	<u>2,351,696</u>	<u>2,351,696</u>	<u>2,526,685</u>	<u>(174,989)</u>
Excess of revenues over expenditures	940,152	940,152	1,010,256	70,104
<b>Other financing uses:</b>				
Transfers out	<u>(940,152)</u>	<u>(940,152)</u>	<u>(1,010,108)</u>	<u>(69,956)</u>
Total other financing uses	<u>(940,152)</u>	<u>(940,152)</u>	<u>(1,010,108)</u>	<u>(69,956)</u>
Net change in fund balances	-	-	148	148
<b>Fund balances, beginning of year</b>	<u>775</u>	<u>775</u>	<u>775</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 775</u>	<u>\$ 775</u>	<u>\$ 923</u>	<u>\$ 148</u>

## **AGENCY FUND**

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Agency funds are used to account for assets held by the City as an agent for individuals.

**Municipal Court Fund** – To account for the collection of cash appearance bonds by the Municipal Court.

**CITY OF SANDY SPRINGS, GEORGIA**

**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
AGENCY FUND  
FOR THE YEAR ENDED JUNE 30, 2011**

---

	<u>Balance June 30, 2010</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance June 30, 2011</u>
<b>MUNICIPAL COURT FUND</b>				
<b>Assets:</b>				
Cash	<u>\$ 515,084</u>	<u>\$ 5,014,857</u>	<u>\$ 4,973,766</u>	<u>\$ 556,175</u>
<b>Liabilities:</b>				
Due to others	<u>\$ 515,084</u>	<u>\$ 5,014,857</u>	<u>\$ 4,973,766</u>	<u>\$ 556,175</u>

## COMPONENT UNIT

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**Sandy Springs Hospitality Board** – To account for the revenue and expenditures of promoting tourism within the City as funded by Hotel/Motel tax revenue.

**CITY OF SANDY SPRINGS, GEORGIA**

**BALANCE SHEET  
COMPONENT UNIT - SANDY SPRINGS HOSPITALITY BOARD  
JUNE 30, 2011**

---

<b>ASSETS</b>	
Cash	\$ 585,027
Accounts receivable	4,602
Due from primary government	<u>106,572</u>
Total assets	<u><u>\$ 696,201</u></u>
<b>LIABILITIES AND FUND BALANCE</b>	
<b>LIABILITIES</b>	
Accounts payable	<u>\$ 94,419</u>
Total liabilities	<u>94,419</u>
<b>FUND BALANCE</b>	
Restricted for tourism	<u>601,782</u>
Total liabilities and fund balance	<u><u>\$ 696,201</u></u>

**CITY OF SANDY SPRINGS, GEORGIA**

**STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE  
COMPONENT UNIT - SANDY SPRINGS HOSPITALITY BOARD  
FOR THE YEAR ENDED JUNE 30, 2011**

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**REVENUES**

Intergovernmental	\$ 1,136,725
Miscellaneous	<u>10,997</u>
Total revenues	<u>1,147,722</u>

**EXPENDITURES**

Current:	
Culture and recreation	<u>1,523,329</u>
Total expenditures	<u>1,523,329</u>

Net change in fund balance	<u>(375,607)</u>
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<b>FUND BALANCE, beginning of year</b>	<u>977,389</u>
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<b>FUND BALANCE, end of year</b>	<u><u>\$ 601,782</u></u>
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# STATISTICAL SECTION

# STATISTICAL SECTION

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This part of the City of Sandy Springs' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

**Page**

**Financial Trends..... 53**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

**Revenue Capacity ..... 55**

These schedules contain information to help the reader assess the City's most significant local revenue source, property tax.

**Debt Capacity ..... 63**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Demographic and Economic Information..... 65**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

**Operating Information ..... 66**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year. The government implemented GASB Statement 34 in 2006 which was the City's first year of incorporation; schedules presented include information beginning in that year.

**CITY OF SANDY SPRINGS, GEORGIA**

**NET ASSETS BY COMPONENT  
LAST SIX FISCAL YEARS  
(accrual basis of accounting)**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
Primary government:						
Invested in capital assets, net of related debt	\$ 152,866,760	\$ 145,320,434	\$ 134,611,236	\$ 83,403,809	\$ 76,989,747	\$ 56,330,759
Restricted	422,094	-	-	-	-	-
Unrestricted	55,282,364	54,452,631	48,473,993	45,566,572	15,393,045	(5,586,019)
Total primary government net assets	<u>\$ 208,571,218</u>	<u>\$ 199,773,065</u>	<u>\$ 183,085,229</u> (1)	<u>\$ 128,970,381</u>	<u>\$ 92,382,792</u>	<u>\$ 50,744,740</u>

Note: The City's operations continued to grow during 2007 and 2008. 2007 was the City's first full year of operation. The 2006 period was only 7 months.

(1) In 2009 the City added approximately \$33,114,000 of previously unrecorded infrastructure.

**CITY OF SANDY SPRINGS, GEORGIA**

**CHANGES IN NET ASSETS  
LAST SIX FISCAL YEARS  
(accrual basis of accounting)**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
<b>Expenses</b>						
General government	\$ 15,144,396	\$ 15,710,228	\$ 15,111,854	\$ 13,818,852	\$ 14,455,096	\$ 9,154,700
Judicial	1,945,524 (7)	859,627	1,149,765	955,759	782,597	328,008
Public safety	32,710,740 (5)	28,804,834 (4)	25,720,258	23,006,598	23,090,567	9,867,430
Public works	15,837,964	17,971,905	19,643,196	16,341,371	12,515,340	5,105,770
Culture and recreation	7,357,811	5,154,082	3,827,709	4,708,976	4,105,728	2,699,718
Housing and development	3,164,420 (6)	6,469,377	6,506,536	6,322,427	7,236,048	2,697,519
Interest on long-term debt	221,804	176,855	299,772	376,778	536,480	194,709
<b>Total expenses</b>	<b>\$ 76,382,659</b>	<b>\$ 75,146,908</b>	<b>\$ 72,259,090</b>	<b>\$ 65,530,761</b>	<b>\$ 62,721,856</b>	<b>\$ 30,047,854</b>
<b>Program revenues</b>						
Charges for services:						
General government	\$ 750,711	\$ 806,746	\$ 722,753	\$ 724,193	\$ 652,646	\$ 577,667
Judicial	3,769,291	4,290,960	4,657,134	5,273,492	3,447,821	401,377
Public safety	3,052,392	2,707,819 (4)	362,585	252,473	77,240	-
Public works	601,604	786,177	529,103	471,789	370,645	-
Culture and recreation	689,294	607,460	376,610	252,846	167,975	43,349
Housing and development	650,203	692,252	865,063 (3)	2,207,413	2,933,954	1,193,931
Operating grants and contributions	251,227	151,796	17,397	85,068	125,798	-
Capital grants and contributions	3,087,167	4,012,715	3,911,180	6,170,789	21,653,418 (1)	-
<b>Total program revenues</b>	<b>\$ 12,851,889</b>	<b>\$ 14,055,925</b>	<b>\$ 11,441,825</b>	<b>\$ 15,438,063</b>	<b>\$ 29,429,497</b>	<b>\$ 2,216,324</b>
<b>Net (expense)/revenue</b>	<b>\$ (63,530,770)</b>	<b>\$ (61,090,983)</b>	<b>\$ (60,817,265)</b>	<b>\$ (50,092,698)</b>	<b>\$ (33,292,359)</b>	<b>\$ (27,831,530)</b>
<b>General Revenues and Other Changes in Net Assets</b>						
Taxes						
Property taxes	\$ 30,230,477	\$ 31,639,678	\$ 31,870,456	\$ 29,827,325	\$ 27,563,122	\$ 996,312
Sales taxes	21,683,618	22,021,114	21,652,231 (2)	24,992,061	24,795,033	9,627,122
Other taxes	24,568,708	26,358,226	26,963,754 (2)	29,776,872	21,719,794	10,712,107
Unrestricted investment earnings	166,946	300,151	953,901	1,395,026	734,079	113,746
Contributions not restricted to specific programs	-	-	-	19,498	2,044	70,000
Miscellaneous revenues	179,935	193,516	378,119	669,505	116,339	2,898
Special item - donation of infrastructure at incorporation	-	-	-	-	-	57,054,085
<b>Total</b>	<b>\$ 76,829,684</b>	<b>\$ 80,512,685</b>	<b>\$ 81,818,461</b>	<b>\$ 86,680,287</b>	<b>\$ 74,930,411</b>	<b>\$ 78,576,270</b>
<b>Change in Net Assets</b>	<b>\$ 13,298,914</b>	<b>\$ 19,421,702</b>	<b>\$ 21,001,196</b>	<b>\$ 36,587,589</b>	<b>\$ 41,638,052</b>	<b>\$ 50,744,740</b>

Note: Fiscal year 2007 is the City's first full year of operations. The 2006 period was only 7 months. The City is gradually taking over the services provided to its citizens by Fulton County, which will result in increases to both revenues and expenses.

- (1) - In 2007 the City received a large amount of park greenspace and park improvements from the County which was reported as capital contributions.
- (2) - In 2009 the City was impacted by the economy and recognized fewer sales and other tax revenues than in prior years.
- (3) - In 2009, the economy across the state and country suffered causing the sale of construction license and permits to significantly decrease.
- (4) - In 2010 the City began collecting and expensing E911 charges in the public safety function.
- (5) - In 2011 the City saw increases in personnel costs and activities in both the police and fire departments.
- (6) - In 2011 the City restructured their staffing levels in the housing and development function due to a slow down in community and development projects.
- (7) - In 2011 with the restructuring of some of the departments, the City moved several employees to the municipal court.

**CITY OF SANDY SPRINGS, GEORGIA**

**GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE  
LAST SIX FISCAL YEARS  
(accrual basis of accounting)**

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<b>Fiscal Year</b>	<b>Property Taxes</b>	<b>Sales Taxes</b>	<b>Hotel/Motel Taxes</b>	<b>Franchise Taxes</b>	<b>Business Taxes</b>	<b>Total</b>
2006	\$ 996,312	\$ 9,627,122	\$ 2,349,053	\$ 583,129	\$ 7,779,925	\$ 21,335,541
2007	27,563,122	24,795,033	4,319,717	7,603,326	9,796,751	74,077,949
2008	29,827,325	24,992,061	4,375,173	8,227,077	17,174,622 (1)	84,596,258
2009	31,870,456	21,652,231 (2)	3,691,845 (2)	8,561,728	14,710,181 (2)	80,486,441
2010	31,639,678	22,021,114	3,322,710	8,207,816	14,827,700	80,019,018
2011	30,230,477	21,683,618	3,536,794	8,660,869	12,371,045	76,482,803

Note: Fiscal year 2007 is the City's first full year of operations. The 2006 period was only 7 months.

The City levied property taxes for the first time in 2007.

(1) 2008 was the City's first year of receiving the insurance premium tax, which was approximately \$4,688,000.

(2) In 2009 the City was impacted by the economy and recognized fewer tax revenues than in prior years.

**CITY OF SANDY SPRINGS, GEORGIA**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST SIX FISCAL YEARS**  
**(modified accrual basis of accounting)**

	<u>2011 (a)</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
General Fund						
Reserved	\$ -	\$ 1,300,071	\$ 1,462,461	\$ 815,003	\$ 3,899,995	\$ 2,468,031
Unreserved	-	19,903,286	23,483,803	32,995,487	9,093,886	(5,755,635)
Nonspendable - Prepays	72,022	-	-	-	-	-
Committed - Recreation	12,237	-	-	-	-	-
Assigned - Stormwater projects	425,864	-	-	-	-	-
Unassigned	20,944,346	-	-	-	-	-
Total general fund	<u>\$ 21,454,469</u>	<u>\$ 21,203,357</u>	<u>\$ 24,946,264</u>	<u>\$ 33,810,490</u>	<u>\$ 12,993,881</u>	<u>\$ (3,287,604)</u>
All Other Governmental Funds						
Unreserved, reported in:						
Special revenue funds	\$ -	\$ 367,860	\$ 320,488	\$ 196,466	\$ 264,402	\$ 227,025
Capital projects funds	-	27,885,013	20,079,444	11,394,577	5,490,469	-
Debt service fund	-	-	50,357	(27,546)	-	-
Restricted:						
Public safety	343,914	-	-	-	-	-
Toursim	923	-	-	-	-	-
Recreation	77,257	-	-	-	-	-
Assigned:						
Infrastructure improvements	28,129,952	-	-	-	-	-
Community development	41,053	-	-	-	-	-
Total all other governmental funds	<u>\$ 28,593,099</u>	<u>\$ 28,252,873</u>	<u>\$ 20,450,289</u>	<u>\$ 11,563,497</u>	<u>\$ 5,754,871</u>	<u>\$ 227,025</u>

Note: The City's operations continued to grow during 2007 and 2008. 2007 was the City's first full year of operation.  
The 2006 period was only 7 months.

(a) The City implemented GASB Statement No. 54 during the 2011 fiscal year.

**CITY OF SANDY SPRINGS, GEORGIA**

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST SIX FISCAL YEARS  
(modified accrual basis of accounting)**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
<b>Revenues</b>						
Taxes	\$ 76,309,783 (13)	\$ 80,898,625	\$ 80,218,315 (3)	\$ 84,201,305	\$ 73,519,577	\$ 21,335,541
Licenses and permits	1,302,189	1,346,983	1,965,630 (4)	3,216,026	3,868,934	1,744,329
Intergovernmental	3,417,008	4,155,881	3,860,706 (5)	984,545	301,730	-
Charges for services	4,275,388	3,856,201 (6)	582,733	455,095	333,527	70,618
Fines and forfeitures	3,935,918	4,481,207	4,964,885	5,511,084	3,447,820	401,377
Contributions	68,753	147,073	167,772	236,126	172,069	70,000
Interest earned	166,946	300,151	953,901	1,395,026	734,079	113,746
Miscellaneous	179,021	185,604	448,121	599,503	116,339	2,898
Total revenues	<u>89,655,006</u>	<u>95,371,725</u>	<u>93,162,063</u>	<u>96,598,710</u>	<u>82,494,075</u>	<u>23,738,509</u>
<b>Expenditures</b>						
Current:						
General government	15,463,566	15,774,609	23,123,876 (2)	13,730,116	14,662,914	9,180,705
Judicial	1,945,524 (10)	859,627	1,149,765	955,759	784,594	328,008
Public safety	33,099,211 (8)	30,213,605 (6)	26,677,292	23,017,162	28,023,354	11,332,550
Public works	27,737,474 (11)	22,256,953	23,866,587 (2)	18,016,930 (1)	10,884,786	4,353,238
Culture and recreation	7,219,744 (12)	13,437,115 (7)	7,442,979	6,332,157	4,227,399	2,713,318
Housing and development	3,764,554 (9)	6,990,292	6,506,536	6,322,427	7,236,048	2,697,519
Debt service:						
Principal	1,111,221	1,740,939	3,266,252	2,830,523	1,843,437	-
Interest	223,288	163,435	307,919	371,671	522,212	193,750
Total expenditures	<u>90,564,582</u>	<u>91,436,575</u>	<u>92,341,206</u>	<u>71,576,745</u>	<u>68,184,744</u>	<u>30,799,088</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(909,576)</u>	<u>3,935,150</u>	<u>820,857</u>	<u>25,021,965</u>	<u>14,309,331</u>	<u>(7,060,579)</u>
<b>Other Financing Sources (Uses)</b>						
Issuance of long term debt	1,500,000	7,912	-	1,500,000	7,500,000	4,000,000
Proceeds from sale of capital assets	914	-	-	103,270	-	-
Transfers in	16,062,062	26,375,804	34,746,391	20,005,239	7,414,647	670,889
Transfers out	<u>(16,062,062)</u>	<u>(26,375,804)</u>	<u>(34,746,391)</u>	<u>(20,005,239)</u>	<u>(7,414,647)</u>	<u>(670,889)</u>
Total other financing sources (uses)	<u>1,500,914</u>	<u>7,912</u>	<u>-</u>	<u>1,603,270</u>	<u>7,500,000</u>	<u>4,000,000</u>
Net change in fund balances	<u>\$ 591,338</u>	<u>\$ 3,943,062</u>	<u>\$ 820,857</u>	<u>\$ 26,625,235</u>	<u>\$ 21,809,331</u>	<u>\$ (3,060,579)</u>
Debt service as a percentage of noncapital expenditures	1.8%	2.7%	4.9%	5.0%	3.8%	0.7%

Note: Fiscal year 2007 is the City's first full year of operations. The 2006 period was only 7 months. The City is gradually taking over the services provided to its citizens by Fulton County, which will result in increases to both revenues and expenditures.

- (1) In 2008 the City began expending outlays from the capital projects fund which account for approximately \$7,500,000 of the increase.
- (2) In 2009 the City continued expending outlays from the capital projects fund.
- (3) In 2009 the economy across the state and country suffered causing sales tax and hotel tax revenues to see significant decreases.
- (4) In 2009, the economy across the state and country suffered causing the sale of construction license and permits to significantly decrease.
- (5) In 2009 the City received and expended two large Department of Transportation grants for over \$2,000,000.
- (6) In 2010 the City began collecting E911 charges.
- (7) In 2010 the City has several large park improvement projects that were undertaken.
- (8) - In 2011 the City had approximately \$2 million of computer equipment purchases and upgrades as well as saw additional increases in the cost of staffing in the police and fire departments.
- (9) - In 2011 the City restructured their staffing levels in the housing and development function due to a slow down in community and development projects.
- (10) - In 2011 with the restructuring of some of the departments, the City moved several employees to the municipal court.
- (11) - The City completed their stormwater inventory in 2011 which was used to identify the infrastructure needs and began major improvement projects throughout the City.
- (12) - The projects which were undertaken in 2010 were unusually high, as they included many of the land purchases, which is the higher costing items in park improvements.
- (13) - In 2011 the City's property taxes fell approximately \$1 million, caused by the decrease in the gross digest. Additionally, the City also saw a decrease of \$2 million in business taxes.

**CITY OF SANDY SPRINGS, GEORGIA**

**GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE  
LAST SIX FISCAL YEARS  
(modified accrual basis of accounting)**

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<b>Fiscal Year</b>	<b>Property Taxes</b>	<b>Sales Taxes</b>	<b>Hotel/Motel Taxes</b>	<b>Franchise Taxes</b>	<b>Business Taxes</b>	<b>Total</b>
2006	\$ 996,312	\$ 9,627,122	\$ 2,349,053	\$ 583,129	\$ 7,779,925	\$ 21,335,541
2007	27,004,750	24,795,033	4,319,717	7,603,326	9,796,751	73,519,577
2008	29,432,372	24,992,061	4,375,173	8,227,077	17,174,622 (1)	84,201,305
2009	32,061,197	21,193,266 (2)	3,691,845 (2)	8,561,826	14,710,181 (2)	80,218,315
2010	32,100,781	22,439,282	3,322,710	8,208,152	14,827,700	80,898,625
2011	30,018,679	21,724,415	3,536,794	8,658,850	12,371,045	76,309,783

Note: Fiscal year 2007 is the City's first full year of operations. The 2006 period was only 7 months.

The City levied property taxes for the first time in 2007.

(1) 2008 was the City's first year of receiving the insurance premium tax, which was approximately \$4,688,000.

(2) In 2009 the City was impacted by the economy and recognized fewer tax revenues than in prior years.

## CITY OF SANDY SPRINGS, GEORGIA

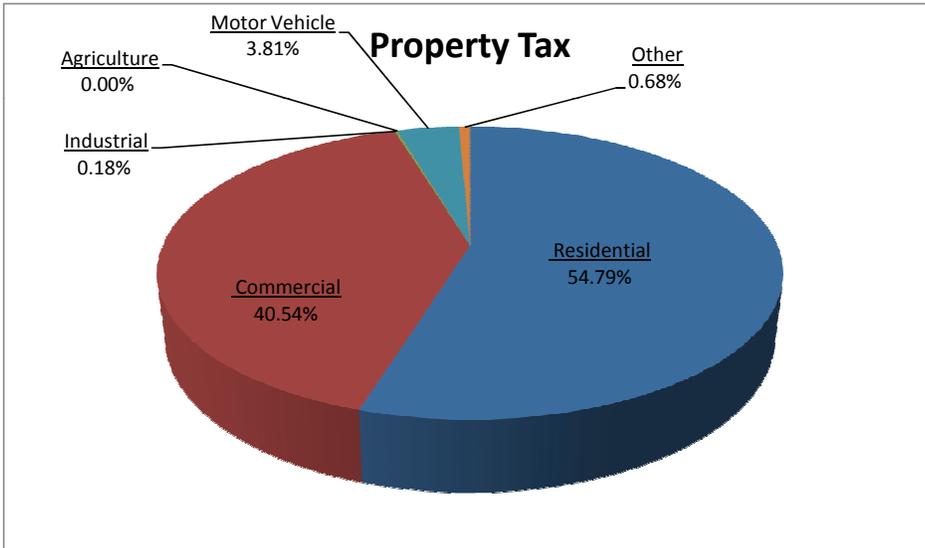
### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST SIX CALENDAR YEARS

Calendar Year	Real Property				Personal Property	
	Residential Property	Commercial Property	Industrial Property	Agricultural Property	Motor Vehicles	Other (1)
2006	\$ 3,793,630,390	\$ 2,292,804,730	\$ 26,941,230	\$ 7,858,980	\$ 227,567,111	\$ 471,080
2007	3,974,086,600	2,675,326,970	23,156,460	846,230	201,863,798	1,137,843
2008	4,094,509,530	3,439,835,900	15,309,680	308,440	282,296,030	42,906,780 (2)
2009	4,096,518,200	3,072,660,470	14,882,750	308,440	310,256,370	36,383,866
2010	3,966,218,590	3,001,056,530	13,647,940	290,480	274,825,840	45,563,644
2011	3,844,147,560	2,844,527,480	12,356,130	342,320	267,556,810	47,759,277

Source: Fulton County Tax Commissioner

(1) Reflects conservation use.

(2) Fulton County Tax Commissioner made significant reassessments and reclassifications of all property categories for 2008.



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<b>Less: Tax Exempt Real Property</b>	<b>Total Taxable Assessed Value</b>	<b>Total Direct Tax Rate</b>	<b>Estimated Actual Taxable Value</b>	<b>Assessed Value as a Percentage of Actual Value</b>
\$ 673,279,509	\$ 5,675,994,012	4.731	\$ 14,189,985,030	40%
624,230,855	6,252,187,046	4.731	15,630,467,615	40%
697,411,661	7,177,754,699	4.731	17,944,386,748	40%
610,103,942	6,920,906,154	4.731	17,302,265,385	40%
598,120,585	6,703,482,439	4.731	16,758,706,098	40%
554,479,555	6,462,210,022	4.731	16,155,525,055	40%

**CITY OF SANDY SPRINGS, GEORGIA**

**PROPERTY TAX RATES  
DIRECT AND OVERLAPPING GOVERNMENTS  
LAST SIX CALENDAR YEARS**  
*(rate per \$1,000 of assessed value)*

Calendar Year	Direct		Overlapping School District				Total Direct & Overlapping Rates
	Sandy Springs (1)	Fulton County	Operating Millage	Debt Service Millage	Total School District Millage	State	
2006	4.731	11.470	17.825	0.282	18.107	0.250	34.558
2007	4.731	10.281	16.904	1.188	18.092	0.250	33.354
2008	4.731	10.281	16.403	1.099	17.502	0.250	32.764
2009	4.731	10.281	17.502	-	17.502	0.250	32.764
2010	4.731	10.281	18.502	-	18.502	0.250	33.764
2011	4.731	10.281	18.502	-	18.502	0.250	33.764

Source: Fulton County Tax Commissioner

Note: As set forth in the City's Charter, the millage rate cannot exceed 4.731 mills unless a higher limit is approved through a referendum by a majority of qualified voters of the City.

(1) Total rate is for M&O. No components to separately display.

**CITY OF SANDY SPRINGS, GEORGIA**

**PRINCIPAL PROPERTY TAXPAYERS  
CURRENT AND FOUR YEARS AGO  
JUNE 30, 2011**

Taxpayer	2011			2007		
	Taxable Assessed	Rank	Percentage of Total Taxable Assessed	Taxable Assessed	Rank	Percentage of Total Taxable Assessed
	Value		Value	Value		Value
Development Authority of Fulton County	\$ 115,714,130	1	1.79 %	\$ 73,122,792	1	1.17 %
Four Eight Prop LLC	62,034,020	2	0.96	35,000,000	2	0.56
FULCOPROP Fifty Six, LLC	57,543,090	3	0.89			
Georgia Power Company	42,133,101	4	0.65	35,350,272	5	0.57
FULCOPROP 400, LLC	32,719,429	5	0.51			
Powers Ferry Marketing LLC	32,598,626	6	0.50			
Teachers Concourse LLC	31,231,380	7	0.48	26,874,519	10	0.43
BT Property, LLC	30,882,739	8	0.48			
Vef V Atlanta Office One, LLC	29,588,432	9	0.46			
US REIF Lakeside Commons Georgia LLC	29,081,150	10	0.45			
Highwoods DLF 97 26 DFL 99 32				27,282,761	9	0.44
Concourse V Associates				34,600,000	3	0.55
Northpark Associates LTD				33,086,079	4	0.53
Northpark Five Hundred Assoc				29,720,000	6	0.48
Lakeside Commons LTD Ptnrship				27,557,719	7	0.44
Eop Lakeside Office LLC				27,524,680	8	0.44
<b>Totals</b>	<b>\$ 463,526,097</b>		<b>7.17 %</b>	<b>\$ 350,118,822</b>		<b>5.60 %</b>

Source: Fulton County Tax Commissioner

Note: 2007 is the first year the City levied property taxes.

**CITY OF SANDY SPRINGS, GEORGIA**

**PROPERTY TAX LEVIES AND COLLECTIONS  
LAST FIVE FISCAL YEARS**

Fiscal Period Ended June 30,	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years (1)	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2007	\$ 25,186,176	\$ 24,559,900	97.5 %	\$ 588,209	\$ 25,148,109	99.8 %
2008	27,162,838	26,271,821	96.7	846,178	27,117,999	99.8
2009	29,635,929	28,869,540	97.4	709,253	29,578,793	99.8
2010	30,023,553	29,768,046	99.1	206,281	29,974,327	99.8
2011	28,645,938	28,201,259	98.4	-	28,201,259	98.4

Source: Fulton County Tax Commissioner

Note: The City levied property taxes for the first time in 2007.

(1) Data for taxes collected during fiscal year 2011 on previous levies is not available.

**CITY OF SANDY SPRINGS, GEORGIA**

**RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST SIX FISCAL YEARS**

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<b>Fiscal Period Ended June 30,</b>	<b>Governmental Activities</b>			<b>Percentage of Personal Income (1)</b>	<b>Per Capita (1)</b>
	<b>Notes Payable</b>	<b>Capital Lease Payable</b>	<b>Total</b>		
2006	\$ 4,000,000	\$ -	\$ 4,000,000	0.09 %	\$ 46.14
2007	9,656,563	-	9,656,563	0.18	98.64
2008	8,326,040	-	8,326,040	0.15	83.42
2009	5,059,788	2,563,682	7,623,470	0.15	76.38
2010	3,428,740	2,453,791	5,882,531	0.11	58.02
2011	3,850,776	2,420,534	6,271,310	0.13	66.82

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics for personal income and population data.

# CITY OF SANDY SPRINGS, GEORGIA

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF JUNE 30, 2011

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt
Fulton County	\$ 167,000,000	0.22	36,740,000
Fulton County School District	134,370,000	0.22 %	\$ 295,614
Total overlapping debt	\$ 301,370,000		\$ 37,035,614

Source: Assessed value date used to estimate applicable percentages and debt outstanding obtained from Fulton County School District.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the City's boundaries and dividing it by the County's total taxable assessed value.

# CITY OF SANDY SPRINGS, GEORGIA

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST SIX FISCAL YEARS

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Fiscal Period	Population (1)	Personal Income (amounts expressed in thousands) (1)	Per Capita Personal Income (1)	Median Age (1)	Unemployment Rate (2)
2006	86,698	\$ 4,550,258	\$ 52,484	33.2	2.2 %
2007	97,898	5,265,933	53,790	38.6	4.3
2008	99,808	5,376,735	53,871	37.9	5.4
2009	99,808	5,231,035	52,411	35.2	10.4
2010	101,390	5,208,607	51,372	34.8	10.2
2011	93,853 (3)	4,933,008	52,561	33.9	8.3

(1) Source: U. S. Bureau of Labor Statistics

(2) Bureau of Labor Statistics July, 2010

(3) Source: 2010 U.S. Census

Note: 2007 population, per capita, and personal income are estimates based on past regional trends.

**CITY OF SANDY SPRINGS, GEORGIA**

**PRINCIPAL EMPLOYERS  
CURRENT YEAR AND FIVE YEARS AGO**

<b>Employer</b>	<b>2011</b>			<b>2006</b>		
	<b>Employees (1)</b>	<b>Rank</b>	<b>Percentage of Total City Employment (2)</b>	<b>Employees (1)</b>	<b>Rank</b>	<b>Percentage of Total City Employment (2)</b>
Cisco Systems, Inc.	2,056	1	3.9 %			%
IBM Corporation	1,645	2	3.1	894	4	1.5
United Parcel Service	1,545	3	2.9	1,653	1	2.7
AT&T Mobility	796	4	1.5	1,137	2	1.9
RBS Lynk Inc.	572	5	1.1	675	7	1.1
COX Enterprises Inc	561	6	1.1			
Global Payments, Inc.	541	7	1.0			
ACS State Healthcare, LLC	495	8	0.9			
ING North American Ins Corp	448	9	0.9	675	6	1.1
Wendy's / Arby's Restaurant Group	431	10	0.8			
Ceridian Corporation				604	8	1.0
Autotrader.com				926	3	1.5
Internet Security Systems				753	5	1.2
Coca-Cola USA Customer Care				587	9	1.0
Manheim Corporate Services, Inc.				535	10	0.9
<b>Totals</b>	<b>9,090</b>		<b>17.3 %</b>	<b>8,439</b>		<b>13.9 %</b>

(1) Source: Fulton County Development Authority and 2011 individual employer's business license filing

(2) Source: U.S. Bureau of Labor Statistics

**CITY OF SANDY SPRINGS, GEORGIA**

**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION  
LAST SIX FISCAL YEARS**

<b>Function</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>	<b>2006</b>
General government	46	63	63	62	55	120
Judicial	15	11	11	12	10	-
Public safety						
Police						
Officers	129	132	132	124	111	44
Civilians	17	7	7	15	15	2
Fire						
Firefighters (1)	128	122	123	106	105	-
Civilians	2	17	16	3	5	-
Public works						
Highways and streets	25	25	25	26	23	65
Culture and recreation	12	9	9	8	6	-
Housing and development	27	37	37	45	44	5
<b>Total</b>	<b>401</b>	<b>423</b>	<b>423</b>	<b>401</b>	<b>374</b>	<b>236</b>

Source: City of Sandy Springs Human Resources Department

Note: Fiscal year 2007 is the City's first full year of operations. The 2006 period was only 7 months.

The City is gradually taking over the services provided to its citizens by Fulton County, which results in changes to the number of employees. The City hired additional employees during 2007 and 2008 as well as transferred existing employees between departments.

(1) Includes the full time equivalents for the part time positions

# CITY OF SANDY SPRINGS, GEORGIA

## OPERATING INDICATORS BY FUNCTION LAST FOUR FISCAL YEARS

Function	2011	2010	2009	2008
General government				
Ordinances approved	38	82	70	108
Court cases	22,083	24,781	28,631	28,793
Grants managed	28	21	21	18
Police				
Calls for service	61,727	91,494	84,393	92,482
Part 1 crimes reported	2,639	2,984	3,104	3,827
Traffic citations issued	22,976	20,467	20,933	23,013
Fire				
Incident responses	10,769	12,668	15,885	18,425
Average response time	6.45 minutes	6 minutes	6 minutes	6 minutes
Fire safety programs conducted	308	220	575	138
Inspections conducted	3,810	3,139	3,341	2,256
Highways and streets				
Traffic signals timed	114	60	60	121
Average days to repair pothole	1-5 days	24 hr- emg/ 3 days	24 hr- emg/ 3 days	24 hr- emg/ 3 days
Community development				
Stormwater plans reviewed	21	64	65	38
New building permits issued	1,545	1,368	1,188	1,814
Parcels annexed	0	0	0	0
Culture and recreation				
Park acres maintained	220	225	225	155
Park & facilities	16	15	14	13
Annual program registrants	36,500	(1) 9,050	9,010	7,250

Sources: Various City departments.

Note: Operating indicators are not available for years prior to 2008.

(1) In 2011 the City began including number of registrants of participants in City run programs and those run by a third party contracted party.

**CITY OF SANDY SPRINGS, GEORGIA**

**CAPITAL ASSET STATISTICS BY FUNCTION  
LAST SIX FISCAL YEARS**

<b>Function/Program</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>	<b>2006</b>
Police						
Stations (1)	1	1	1	1	1	1
Patrol Units	130	131	100	106	100	40
Patrol Zones	8	8	8	8	8	3
Fire stations						
Leased (1)	2	2	2	2	2	-
Owned	2	2	2	2	2	-
Public Works						
Streets (miles)	360	360	360	360	360	295
Traffic Signals	114	122	119	121	119	78
Culture and recreation						
Park acreage	220	219	219	195	168	-
Recreational facilities	16	15	14	13	12	-

Source: Various City departments.

(1) Reflects building operating lease.

Note: Fiscal year 2007 is the City's first full year of operations. The 2006 period was only 7 months.

Capital asset indicators are not available for the following functions: general government, judicial, and housing and development.